

To: Members of the Cabinet

Notice of a Meeting of the Cabinet

Tuesday, 19 December 2023 at 2.00 pm

Room 2&3 - County Hall, New Road, Oxford OX1 1ND

If you wish to view proceedings online, please click on this Live Stream Link.

A coves

Martin Reeves Chief Executive

December 2023

Committee Officer: Chris Reynolds

Tel: 07542 029441; E-Mail: chris.reynolds@oxfordshire.gov.uk

Membership

Councillors

Liz Leffman Leader of the Council

Dr Pete Sudbury Deputy Leader of the Council (inc. Climate Change

Delivery & Environment)

Tim Bearder Cabinet Member for Adult Social Care

Neil Fawcett Cabinet Member for Community & Corporate

Services

Andrew Gant Cabinet Member for Highway Management

Kate Gregory Cabinet Member for Special Educational Needs &

Disabilities (SEND) Improvement

John Howson Cabinet Member for Children, Education & Young

People's Services

Dan Levy Cabinet Member for Finance

Dr Nathan Ley Cabinet Member for Public Health, Inequalities &

Community Safety

Judy Roberts Cabinet Member for Infrastructure & Development

Strategy

The Agenda is attached. Decisions taken at the meeting will become effective at the end of the working day on 29 December 2023 unless called in by that date for review by the appropriate Scrutiny Committee.

Copies of this Notice, Agenda and supporting papers are circulated to all Members of the County Council.

Date of next meeting: 23 January 2024





AGENDA

1. Apologies for Absence

2. Declarations of Interest

- guidance note below

3. Minutes (Pages 1 - 16)

To approve the minutes of the meeting held on 21 November 2023 (CA3) and to receive information arising from them.

4. Questions from County Councillors

Any county councillor may, by giving notice to the Proper Officer by 9 am two working days before the meeting, ask a question on any matter in respect of the Cabinet's delegated powers.

The number of questions which may be asked by any councillor at any one meeting is limited to two (or one question with notice and a supplementary question at the meeting) and the time for questions will be limited to 30 minutes in total. As with questions at Council, any questions which remain unanswered at the end of this item will receive a written response.

Questions submitted prior to the agenda being despatched are shown below and will be the subject of a response from the appropriate Cabinet Member or such other councillor or officer as is determined by the Cabinet Member, and shall not be the subject of further debate at this meeting. Questions received after the despatch of the agenda, but before the deadline, will be shown on the Schedule of Addenda circulated at the meeting, together with any written response which is available at that time.

5. Petitions and Public Address

Members of the public who wish to speak at this meeting can attend the meeting in person or 'virtually' through an online connection.

To facilitate 'hybrid' meetings we are asking that requests to speak or present a petition are submitted by no later than 9am four working days before the meeting i.e Wednesday 13 December 2023. Requests to speak should be sent to chris.reynolds@oxfordshire.gov.uk

If you are speaking 'virtually', you may submit a written statement of your presentation to ensure that your views are taken into account. A written copy of your statement can be

provided no later than 9am 2 working days before the meeting. Written submissions should be no longer than 1 A4 sheet.

6. Appointments

7. Reports from Scrutiny Committees (TO FOLLOW)

Cabinet will receive the following Scrutiny reports:-

Performance and Corporate Services Overview and Scrutiny Committee on Budget Proposals 2024/25 to 2026/27

Place Overview & Scrutiny Committee report on the Infrastructure Funding Statement 2022/23

Place Overview & Scrutiny Committee report on Oxfordshire HGV Strategy

People Overview & Scrutiny Committee report on the Oxfordshire Education Commission report

Oxfordshire Joint Health Overview and Scrutiny Committee on Emotional Wellbeing and Mental Health of Children

8. Award for All Age Advocacy Contracts (Pages 17 - 24)

Cabinet Members: Adult Social Care and Children, Education & Young People's

Services

Forward Plan Ref: 2023/225

Contact: Melanie de Cruz, Commissioning Manager Live Well,

melanie.decruz@oxfordshire.gov.uk

Report by Corporate Director of Adult Social Care (CA8).

The Cabinet is RECOMMENDED to:

- a) Agree the approach for the procurement of the future provision for the All-Age Advocacy contracts.
- b) Delegate authority to the Corporate Director of Adult Social Care in consultation with the Corporate Director of Children's Services following the end of the stand still period to award the All-Age Advocacy contracts
- c) Delegate authority to the Corporate Director of Adult Social Care in consultation with the Corporate Director of Children's Services and the Head of Legal and Deputy Monitoring Officer to finalise and complete the contract documentation to deal with the contract award of the All-Age Advocacy service



9. Department for Science, Innovation and Technology (DSIT) 5G Innovation Region funding (Pages 25 - 30)

Cabinet Member: Community & Corporate Services

Forward Plan Ref: 2023/297

Contact: Craig Bower, Programme Director

Craig.bower@oxfordshire.gov.uk

Report by Executive Director of Resources and Section 151 Officer (CA9)

The Cabinet is RECOMMENDED to

- a) Approve the acceptance of £3.8m of Department for Science, Innovation and Technology (DSIT) 5G Innovation Region funding pursuant to Oxfordshire County Council implementing a project to be known as England's Connected Heartland
- b) Approve the use of Gainshare funding previously awarded for Digital Infrastructure projects in the event of deliverability issues to the 'England's Connected Heartland' project or to fund further development of the project.

10. Infrastructure Funding Statement 2022/23 (Pages 31 - 100)

Cabinet Member Infrastructure and Development Strategy Forward Plan Ref: 2023/263 Contact: Chris Stevenson, Planning Obligations Manager Chris.stevenson@oxfordshire.gov.uk

Report by Corporate Director: Environment and Place (CA10)

The Cabinet is RECOMMENDED to

- a) Consider the content of the Infrastructure Funding Statement 2022/23
- b) Approve the publication of the report onto the Oxfordshire County Council website
- c) Note the current work underway to review S106 expenditure and governance arrangements.

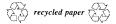
11. Capital Programme Update and Monitoring Report (Pages 101 - 118)

Cabinet Member: Finance Forward Plan Ref: 2023/169

Contact: Natalie Crawford, Capital Programme Manager,

natalie.crawford@oxfordshire.gov.uk

Report by Executive Director of Resources and Section 151 Officer (CA11).



The Cabinet is RECOMMENDED to:

Capital Programme

- 1. Accept the latest capital monitoring position for 2023/24 set out in Annex 1.
- 2. Approve the updated Capital Programme at Annex 2 incorporating the changes set out in this report, noting the return of £3.8m corporate funds from the 20mph Programme (paragraph 58).

Additions to the Capital Programme

- 3. Approve a budget increase of £5.965m to £13.959m for the new primary school in Wallingford (St Nicolas Church of England Primary School). The additional budget will be met from s106 contributions and from basic need (paragraph 55).
- 4. Approve the inclusion of the capital grant of £17.330m towards the A34 Lodge Hill scheme (paragraph 59).
- 5. Approve the acceptance and inclusion of £3.8m from the Department for Science, Innovation and Technology (DSIT) 5G Innovation Region funding to implement a project to be known as 'England's Connected Heartland' (paragraph 64).
- 6. Approve the use of Gainshare funding previously awarded for Digital Infrastructure projects in the event of deliverability issues to the 'England's Connected Heartland' project or to fund further development of the project (paragraphs 65 and 66).

12. Workforce Report and Staffing Data - Quarter 2 - July to September 2023 (Pages 119 - 124)

Cabinet Member: Community & Corporate Services

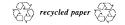
Forward Plan Ref: 2023/171

Contact: Michael Fletcher, Head of HR Business Partnering & Advisory,

michael.fletcher@oxfordshire.gov.uk

Report by Executive Director of Finance and Section 151 Officer (CA12).

The Cabinet is RECOMMENDED to note the report.



13. Forward Plan and Future Business (Pages 125 - 132)

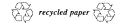
Cabinet Member: All

Contact Officer: Chris Reynolds, Senior Democratic Services Officer Tel: 07542 029441

The Cabinet Procedure Rules provide that the business of each meeting at the Cabinet is to include "updating of the Forward Plan and proposals for business to be conducted at the following meeting". Items from the Forward Plan for the immediately forthcoming meetings of the Cabinet appear in the Schedule at **CA13**. This includes any updated information relating to the business for those meetings that has already been identified for inclusion in the next Forward Plan update.

The Schedule is for noting, but Cabinet Members may also wish to take this opportunity to identify any further changes they would wish to be incorporated in the next Forward Plan update.

The Cabinet is RECOMMENDED to note the items currently identified for forthcoming meetings.



Councillors declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed 'Declarations of Interest' or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your employment; sponsorship (i.e. payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council's area; licenses for land in the Council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's Register of Interests which is publicly available on the Council's website.

Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest. If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members' Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members' Code of Conduct says that a member 'must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself' and that 'you must not place yourself in situations where your honesty and integrity may be questioned'.

Members Code – Other registrable interests

Where a matter arises at a meeting which directly relates to the financial interest or wellbeing of one of your other registerable interests then you must declare an interest. You must not participate in discussion or voting on the item and you must withdraw from the meeting whilst the matter is discussed.

Wellbeing can be described as a condition of contentedness, healthiness and happiness; anything that could be said to affect a person's quality of life, either positively or negatively, is likely to affect their wellbeing.

Other registrable interests include:

a) Any unpaid directorships

- b) Any body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority.
- c) Any body (i) exercising functions of a public nature (ii) directed to charitable purposes or (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a member or in a position of general control or management.

Members Code – Non-registrable interests

Where a matter arises at a meeting which directly relates to your financial interest or wellbeing (and does not fall under disclosable pecuniary interests), or the financial interest or wellbeing of a relative or close associate, you must declare the interest.

Where a matter arises at a meeting which affects your own financial interest or wellbeing, a financial interest or wellbeing of a relative or close associate or a financial interest or wellbeing of a body included under other registrable interests, then you must declare the interest.

In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied:

Where a matter affects the financial interest or well-being:

- a) to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
- b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest.

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.



Agenda Item 3

CABINET

MINUTES of the meeting held on Tuesday, 21 November 2023 commencing at 2.00 pm and finishing at 3.05pm

Present:

Voting Members: Councillor Liz Leffman – in the Chair

Councillor Dr Pete Sudbury (Deputy Chair)

Councillor Tim Bearder
Councillor Neil Fawcett
Councillor Andrew Gant
Councillor Kate Gregory
Councillor John Howson
Councillor Dan Levy
Councillor Dr Nathan Ley
Councillor Judy Roberts

Other Members in

Attendance: Councillors David Bartholomew, Donna Ford and Eddie

Reeves

Officers:

Whole of meeting Martin Reeves (Chief Executive), Stephen Chandler,

Executive Director (People, Transformation and Performance, Lorna Baxter (Director of Finance), Anita Bradley (Director of Law & Governance and Monitoring Officer), Ansaf Azhar (Corporate Director Public Health & Community Safety), Bill Cotton (Corporate Director Environment & Place) Anne Coyle (Interim Corporate Director of Children's Services), Karen Fuller (Interim Corporate Director Adult Social Care), Chris Reynolds

(Committee Officer)

The Cabinet considered the matters, reports and recommendations contained or referred to in the agenda for the meeting, together with a schedule of addenda tabled at the meeting, and decided as set out below. Except insofar as otherwise specified, the reasons for the decisions are contained in the agenda, reports and schedule, copies of which are attached to the signed Minutes.

136/23 APOLOGIES FOR ABSENCE

(Agenda Item. 1)

There were none received.

137/23 MINUTES

(Agenda Item. 3)

The minutes of the meeting held on 17 October 2023 were approved and signed as a correct record by the Chair.

138/23 QUESTIONS FROM COUNTY COUNCILLORS

(Agenda Item. 4)

See annex.

139/23 PETITIONS AND PUBLIC ADDRESS

(Agenda Item. 5)

12 Business Management and Monitoring Report Cllr Eddie Reeves

13 Capital Programme Approvals
Robin Tucker

140/23 APPOINTMENTS

(Agenda Item. 6)

Cabinet noted the following appointments:-

Future Oxfordshire Partnership Infrastructure Advisory Group:

Councillor Judy Roberts as OCC representative. Councillor Andrew Gant as substitute.

Schools Organisation Stakeholder Group

Councillor Andy Graham to fill a vacancy

141/23 REPORTS FROM SCRUTINY COMMITTEES

(Agenda Item. 7)

There were no reports from Scrutiny Committees at this meeting.

142/23 CARE HOMES PURCHASING FRAMEWORK

(Agenda Item. 8)

Cabinet had before it a report recommending that the Council approved the principle of entering into an integrated care homes purchasing framework with the Buckinghamshire, Oxfordshire, and Berkshire West Integrated Care Board (ICB).

The purchasing framework would source residential and nursing home beds for over 18-year-olds in Oxfordshire and within a 10-mile radius of the County boundary. This would cover adults who had been assessed as eligible under either the Care Act 2014 or under the NHS Continuing Health Care (CHC)

Framework and who require a care home placement to meet their care needs.

Councillor Tim Bearder, Cabinet Member for Adult Social Care, presented the report and explained the background to the proposals. He said that a further key decision on the contractual arrangements would be required when the financial arrangements and other details had been finalised.

The Chair welcomed the proposals and, in particular, the integration with the Council's health care partners that had been developed.

The Corporate Director for Adult Services then answered a number of questions on the framework agreement which would be introduced.

The Executive Director People, Transformation and Performance referred to two recent reports, one of which had cited Oxfordshire as the best performing authority in the South-East of England for availability of home care and the other which had given two examples of best practice in Oxfordshire in dealing with patients being discharged from hospital.

Councillor Bearder moved and Councillor Levy seconded the recommendations and they were approved.

RESOLVED to approve:-

- a) the new care home banding model and note the engagement of the market and partners in its development.
- b) the implementation of an integrated purchasing framework with the Buckinghamshire, Oxfordshire, and Berkshire West Integrated Care Boad and to implement the new Care Home Banding model.
- c) the revision of the s75 NHS 2006 agreement with the ICB to support implementation of the model and to delegate authority to agree further amendments to this agreement to the Corporate Director of Adult Social Care in consultation with the Director of Law and Governance.

143/23 BUSINESS SERVICES TRANSFORMATION PROGRAMME BUSINESS REFOCUS

(Agenda Item. 9)

Cabinet had before it a report providing an update on the progress of the Business Services Transformation Programme and sought approval for a proposal to refocus, deliver improvements to existing human resources (HR), finance, payroll and procurement functions and processes and remain with Hampshire County Council's Integrated Business Centre (IBC).

This report also sought approval for the repurposing of £1.23m of the existing Cabinet approved £1.57m programme funding for delivery of the programme to date and to plan and deliver an Improvement Stage. The £1.57m was previously agreed at Cabinet in April 2023 for programme resources to prepare detailed requirements for a transformation and procurement process.

Councillor Neil Fawcett, Cabinet Member for Community & Corporate Services, presented the report and explained the background to the proposals. He referred, in particular, to the improvements which the Council aimed to achieve including increased productivity and the quality of financial and people management data across the organisation,

Councillor Fawcett moved and Councillor Sudbury seconded the recommendations, and they were approved.

RESOLVED to approve:-

- a) the refocusing of the programme on the delivery of improvements to existing human resources, finance, payroll and procurement functions and processes.
- b) that the programme does not progress the development of detailed requirements and a full business case to review delivery options for corporate support services and underpinning technology.
- c) the repurposing £1.23m of the existing approved £1.57m programme funding to deliver the refocused programme and return the remaining £345k to the Transformation Reserve.

144/23 TREASURY MANAGEMENT MID TERM REVIEW 2023/24

(Agenda Item. 10)

Cabinet considered a report on the Council's Treasury Management performance for the first half of the year (1 April to 30 September 2023) measured against the budget agreed by Council in February 2023.

The activities covered the management of the organisation's borrowing, investments and cash flows, including its banking, money market and capital market transactions, the effective control of the risks associated with those activities, and the pursuit of optimum performance consistent with those risks.

The Chair referred to two corrections to the report:-

Line 12 stated "8 LOBO loans totalling £45m", but it should have read "8 LOBO loans totalling £40m

Paragraph 5, total debt was £297m not £302m as stated in the report

Councillor Dan Levy, Cabinet Member for Finance, presented the report and welcomed the Council's performance in treasury management illustrated in the report.

The Chair expressed thanks to the officers in Treasury Management for their hard work.

RESOLVED to note the Council's treasury management activity in the first half of 2023/24 and recommend Council to note the Council's treasury management activity in the first half of 2023/24.

145/23 BUDGET & BUSINESS PLANNING REPORT - 2024/25 - NOVEMBER 2023

(Agenda Item. 11)

Cabinet had before it a report setting out the current pressures affecting the Council's directorates which would need to be considered as part of the Budget and Business Planning process for 2024/25 and the approach to required budget savings. Cabinet referred, in particular, to the measures being taken to address the current overspend in budgets within Children's Services.

Detailed revenue savings and capital proposals would be considered by the Performance and Corporate Services Overview and Scrutiny Committee on 8 December 2023 along with any updates on funding following the Government's Autumn Statement.

Updates to funding and any changes to proposals known by the end of December 2023 would be published on 11 January 2024 and considered by Performance and Corporate Services Overview and Scrutiny Committee on 19 January 2024. Comments from scrutiny as well as feedback from the public engagement and consultation exercise would be considered by Cabinet ahead of proposing their budget on 30 January 2024.

Councillor Dan Levy, Cabinet Member for Finance, presented the report.

During discussion, members referred to the current pressures on specific budgets, including Home to School transport, and the need to identify savings to compensate for these.

Councillor Levy moved and Councillor Ley seconded the recommendations, and they were approved.

RESOLVED to endorse:-

- a) the report and note the directorate pressures that will need to be considered as part of the Budget & Business Planning Process.
- b) the approach to savings that will be developed further through the Budget & Business Planning Process

146/23 BUSINESS MANAGEMENT & MONITORING REPORT - AUGUST/SEPTEMBER 2023

(Agenda Item. 12)

Cabinet considered a report presenting the September 2023 performance, risk, and finance position for the council. The business management reports were part of a suite of performance, risk and budget documents which set out the council's ambitions, priorities, and financial performance.

Councillor Eddie Reeves, Chair of the Performance and Corporate Services Overview and Scrutiny Committee, addressed the Cabinet and asked for details of the measures being taken to address the projected overspend in budgets in Children's Services

Councillor John Howson, Cabinet Member for Children, Education and Young People's Services, explained the background to the issues and the measures being taken to address the budget position in Children's Services and for school transport and placement costs in particular.

Councillor Dan Levy, Cabinet Member for Finance, presented the report.

Cabinet welcomed, in particular, the reduction of the percentage of children in residential care in the County.

Councillor Levy moved and Councillor Howson seconded the recommendations, and they were approved.

RESOLVED to:-

- a) note the report and annexes.
- b) approve the virements in Annex 2a.

- c) approve the write off of five Adult Social Care contribution debts totaling £0.142m.
- d) approve the Supplementary Estimate request of £0.2m to fund the deficit balance for a school converting to academy status during 2023/24.

147/23 CAPITAL PROGRAMME APPROVALS - NOVEMBER 2023

(Agenda Item. 13)

Cabinet had before it a report setting out requests for changes to the Capital Programme requiring Cabinet approval that will be incorporated into the agreed programme and included in the next quarterly update to the Capital Programme in December 2023.

Robin Tucker addressed the Cabinet and expressed concern about the lack of consultation with local communities on the Active Travel bid for Government funding.

Councillor Andrew Gant, Cabinet Member for Transport Management, expressed appreciation for the contribution made by local stakeholders on the issues concerning Active Travel. He said that the Council took the need for co-production and consultation very seriously which was demonstrated by the participation by stakeholders in a number of workstreams. Councillor Gant referred to the complex process and timescales for bids for Government funding which, in many cases, resulted in bids having to be submitted at very short notice.

During discussion, members also welcomed the progress on the Didcot Northern Perimeter Road Scheme.

Councillor Levy moved, and Councillor Gant seconded the recommendations, and they were approved.

RESOLVED to:

- a) approve £2.1m as a development budget to progress the design phase for the 'Didcot Northern Perimeter Road Scheme 3', a scheme already in the capital programme.
- b) approve the submission of a bid to Active Travel England for an indicative funding amount of £2.38m for several defined active travel schemes.

148/23 FORWARD PLAN AND FUTURE BUSINESS

(Agenda Item. 14)

The Cabinet considered a list of items for the immediately forthcoming meetings of the Cabinet together with changes and additions set out in the schedule of addenda.

RESOLVED: to note the items currently identified for forthcoming meetings.

149/23 FOR INFORMATION ONLY: CABINET RESPONSES TO SCRUTINY ITEMS

(Agenda Item. 15)

Cabinet noted the following responses to Scrutiny reports:-

Oxford United Football Club Workforce Data Workforce Strategy

	in the Chair
Date of signing	

ITEM 4 – QUESTIONS FROM COUNTY COUNCILLORS

Questions	Cabinet Member
1. COUNCILLOR MARK CHERRY	COUNCILLOR ANDREW GANT, CABINET MEMBER FOR TRANSPORT MANAGEMENT
A few months ago electric, conduit polls were installed at	
the following bus shelter locations:-	I have been informed that the displays have been installed last
Chepstow Gardens Towards Bradley Arcade (340003156CNR)	week.
Bradley Arcade Towards Banbury Town Centre (340001388OPP)	
Will the cabinet member for highways management inform myself as local councillor for Banbury Ruscote when the real time ready display will be installed on the two polls and be operational please.?	

Questions	Cabinet Member
COUNCILLOR CHARLIE HICKS It is welcome to see that Council are applying for more	COUNCILLOR ANDREW GANT, CABINET MEMBER FOR TRANSPORT MANAGEMENT
funding from Active Travel England. Please can Cabinet the Cabinet Member outline the process that has been undertaken by Cabinet Members and/or Officers to-date to choose the schemes in the bid ATF4 Extended Opportunity bid? Does the Council have a ready-made prioritised	
pipeline of active travel schemes that can be allocated for bids when opportunities arise from Central Government, and if so, what is the status of this active travel pipeline of schemes, and how can councillors scrutinise this pipeline?	However, since the original submission ATE have extended the bid opportunity to those councils that were unsuccessful in the original bid and for those schemes that were within the original indicative allowance.
	The deadline for this submission is the 27th November 2023, with a decision due January 2024. Successful bids should expect funding in March 2024.
	The guidelines from ATE for the Active travel 4 extension are similar to the original AT4 principles.
	ATE have stated that the indicative available funding for OCC is set at £2,384,163 and is for those schemes that were included within the original indicative allocations for Oxford.

Questions	Cabinet Member
	This means that the schemes that are applicable for resubmission have been set by ATE based on the original submission as: Abingdon National cycle network 5 (NCN5) Missing Link – ATE ref01052 Provision of secure cycle paring to support staff travels to Oxfordshire Hospitals – ATE Ref 01053 School Streets Programme – ATE Ref 01054 Witney – Madley Park Path improvements – ATE Ref 01055 Oxford Parks Road Quietway – ATE Ref 01056
	A series of meetings have been taken with ATE to discuss why the original bid submissions may have been unsuccessful, and to ascertain what information, changes or additions may be necessary to the schemes for the re-submission.
	Based on these conversations, the scheme owners within OCC have been working up the necessary information, changes or additions required by ATE. With a target of Wednesday 22nd November to have all the necessary information available.
	The proposed scheme list was discussed at the Pipeline Board Monday 13th November.
	The now prioritised list does not include Oxford Parks road Road

Questions	Cabinet Member
	Quietway. This is due to two reasons. Firstly, the delivery timescales not being acceptable before the installation of the Traffic filter trial, and that the trial may necessitate some scheme modification. Secondly that the requirement derived from the ATE conversations necessitate some design work and modification to the scheme that would have increased costs over the available threshold. Whilst match funding could possibly accommodate the cost increase, it was felt the delivery issue would best be solved after the traffic filter installation and any redesign could then accommodate any behavioural changes required within the scheme. This scheme could be picked up as a priority In subsequent AT5 bids
	The funding originally allocated to parks road scheme will be utilised by the school streets programme, with additional entranceways, or potentially another school street under consideration. The Prioritised list is scheduled for further discussion at the Active travel Board on the 21st November for final submission decision. The Strategic Capital Programme board (SCB) agreed on 5th October that as this was a re-submission there is no need to resubmit to SCB.
	The schemes therefore that are to be submitted in the bid with their current anticipated costs (pending ratification next week) are therefore as follows:-

Questions	Cabinet Member		
	Scheme Name	Costs	
	Abingdon National cycle Network 5 (NCN5) Missing link	£ 1,401	,679
	Provision of secure cycle parking to support staff travel to Oxfordshire Hospitals	£ 100,0	00
	School streets Programme	£ 403,2	51
	Witney – Madley Park Path Improvements	£ 479,2	33
	TOTAL	£ 2,384	,163
	A brief to the PH will be forwarded after the Active Travel bo the 21st.		
3. COUNCILLOR STEFAN GAWRYSIAK	COUNCILLOR TIM BEARDER, CABINET MEMBER FOR SOCIAL CARE	ADULT	
Short Stay Hub beds are being reduced from 97 to 63 in	SOCIAL CARE		
December. The 7 Beds in Henley at Chiltern Court are being axed without consultation with GP's and the community. Can you please supply me with the location of	This question relates to the joint strategy - between Oxfordsl County Council and Buckinghamshire, Oxfordshire and Berk West's Integrated Care Board's - to support more people in	kshire	

Questions	Cabinet Member
the 63, explain why has there been no consultation and why is there no provision of SSHB in South Oxfordshire?"	comfort of their own home after a stay in hospital and therefore reducing the number of short stay hub beds needed in Oxfordshire.
	Short stay hub beds are contracted by the council and support people after a stay in hospital for a maximum length of about two weeks. They should not be confused with beds in settings like community hospitals, where medical care is offered. There is no need to consult on the decision to reduce our reliance on these facilities.
	There are no plans to source any more short stay hub beds. The initial procurement was done based on market factors rather than geography. Oxfordshire residents may be supported in any hub bed in the county, not necessarily the one closest to them.
	Oxfordshire County Council and Buckinghamshire, Oxfordshire and Berkshire West Integrated Care Board are committed to providing the best possible outcomes for residents and ensuring the right resources are focused on a Home First approach – that is enabling more people to regain their independence after a stay in hospital by supporting them to return home to familiar surroundings as soon as possible.
	With fewer short stay hub beds needed, we are able to redirect our resources to support this approach.
	Each week more than 30,300 hours of home care is provided for

Questions	Cabinet Member
	people in the county, which represents a 19 per cent increase in the last 16 months. Our joint strategy will see this upward trend continue and we have capacity within our care provider framework to support this. 63 short stay hub beds will still be in operation this winter at Chacombe Park care home; Henry Cornish House; Albany care home (Headington); Isis; and The Close (near Abingdon).

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Divisions Affected - Adult Social Care

CABINET KEY DECISION 19 December 2023

AWARD FOR ALL AGE ADVOCACY CONTRACTS

Report by Corporate Director of Adult Social Care

1. RECOMMENDATION

The Cabinet is RECOMMENDED to:

- a) Agree the approach for the procurement of the future provision for the All-Age Advocacy contracts.
- b) Delegate authority to the Corporate Director of Adult Social Care in consultation with the Corporate Director of Children's Services following the end of the stand still period to award the All-Age Advocacy contracts
- c) Delegate authority to the Corporate Director of Adult Social Care in consultation with the Corporate Director of Children's Services and the Head of Legal and Deputy Monitoring Officer to finalise and complete the contract documentation to deal with the contract award of the All-Age Advocacy service

2. Executive Summary

- 2.1 The Council is the lead commissioner for Advocacy services on behalf of BOB ICB.
- 2.2 Advocates are independent professionals who are qualified to help people understand their rights, communicate their needs and preferences, and ensure that their voices are heard in decisions about their care and support. They provide help and guidance to people who are experiencing difficulty accessing or using social care services. Local Authorities have a duty to provide independent advocacy under the Care Act 2014, the Mental Capacity Act 2005 and The Advocacy Services and Representations Procedure (Children) (Amendment) Regulations 2004. The statutory elements of these contracts are:
 - a) Independent Mental Capacity Advocacy for Children & Adults (IMCA)
 - b) Independent Mental Health Advocacy (IMHA)
 - c) Independent Care Act Advocacy (ICCA)
 - d) NHS Complaints Advocacy
 - e) Children's Advocacy

- f) Regulation 44 Reviews
- g) Independent Visitors Service
- 2.3 The Directorate Leadership Teams for Children and Adult's directorates each approved the business case and options appraisal, which recommended the alignment of the children's and adult's advocacy service contracts and the potential to recommission as an all-age procurement approach from 1st April 2024. With a plan to commission the children's and adult's advocacy services through 2 separate lots for a 3-year contract period with the option of an additional 2-year extension.
- 2.4 The All-Age Advocacy Contracts have been proposed with the intention to improve quality standards for *supporting vulnerable children and adults to communicate their* preferences and ensure that their voice is heard when engaging with health and care services.

3. Background

- 3.1 Approach for the procurement of the All-Age Advocacy Contracts (recommendation 1 (a))
 - 3.1.1 The Council fully funds the children's contract whereas the adult's contract is funded through a pooled budget with BOB ICB. The BOB ICB funds the health-related elements of the contract, being the Independent Mental Health Advocacy provision. The children's contract expires on 31st March 2024 and has no further provision to extend within the terms and conditions. The adult's contract still has the provision to extend and has been extended to align with the children's contract. This approach was taken to enable the development of a best practice model and deliver commissioning efficiencies.
 - 3.1.2 This is in line with the vision of The Council to provide statutory and non-statutory advocacy services for our residents, enabling everyone to live as independently as possible, for as long as possible. The Council seeks to provide residents good quality support that will have a positive impact on their lives.
 - 3.1.3 The Council and BOB ICB have the opportunity to explore how a best practice model used in Scotland could develop and evolve, here in Oxfordshire. This model creates opportunities for individuals to use their new-found skills, directly after their advocacy experience and, empowering them to give back to their community. Providers will be invited to build this into the early stages of their delivery plan as added value, whilst ensuring this remains within the financial envelope.
- 3.2 Award of All Age Advocacy Contracts (recommendation 1 (b))

- 3.2.1 Advocacy providers often specialise in either children or adult's advocacy services. Within this market, there are a small number of large providers, and many localised smaller providers. Seven large providers responded to our recent market engagement exercise, expressing a keenness to work in Oxfordshire on this tender opportunity. To facilitate this vision most effectively, the Council is seeking to procure these contracts through two separate Lots which will allow providers to submit a bid for one or both of the following:
 - 3.2.1.1 Lot 1: Children's Advocacy, Independent Visitor & Care Leavers Service
 - 3.2.1.2 Lot 2: Adults Advocacy
- 3.2.2 Social Value will be included within each tender, in line with Council policy. Providers will be invited to demonstrate how they will contribute social value in line with the specific needs of both authorities. Some of these outcomes will include:
 - 3.2.2.1 How they aim to build on existing community capacity?
 - 3.2.2.2 How will they support the Council's target for becoming net zero by 2030?
 - 3.2.2.3 How will they support Carers as part of their delivery plan?
 - 3.2.2.4 How will they respond to the skill-building model for people using advocacy services? Link to model of best practice in Scotland Scottish Co-production Network (coproductionscotland.org.uk)
- 3.2.3 The proposed contractual period is three years with an extension of up to two years, for both services. This allows the successful provider(s) time to establish their new services and provides them with the opportunity to demonstrate consistency. This in turn, provides a degree of certainty when delivering sustainability. Thus, making these services more attractive to the market. By including the option to extend, enables the Council and BOB ICB to re-evaluate need after two years and extend, should the initial term have been positive in meeting our requirements.

4. Corporate Policies and Priorities

- 4.1 Tackling the inequalities in Oxfordshire and ensuring vulnerable children and adults have their voices heard when accessing support, services, and their communities.
- 4.2 Prioritising health and wellbeing will be addressed through providing personcentred planning for people with a disability, ensuring they are treated as a priority by those who support them.

4.3 The opportunity for the new provider to potentially formulate added value through the development of an Empowerment Network will create further opportunities to sustain equality of access, in line with building on existing community capacity. This model will also enables the Council to hear the seldom heard voices of unpaid and/or older carers, people from ethnic minorities and multicultural faith groups.

5. Financial Implications

- 5.1 Whole Life Value of the two contracts of £2,874,810 is split as follows:
 - 5.1.1 Children Social Care £923,710.
 - 5.1.2 Adults Social Care £1,951,100
- 5.2 The new children's contract will include an increase of 5% in year one and 3% in each subsequent year, thereafter due to the increasing demands on the service and to reflect inflationary pressures. This equates to an increase of £95,210 over the 5-year contractual term from an initial budget of £828,500 rising to £923,710.
- 5.3 It is expected that the adult's contract can be delivered within the existing financial envelope, of £390,220 per annum.
- 5.4 The annual contract costs for Adults and Children services have been provided for within the proposed Medium Term Financial Strategy (MTFS) Budget proposals for 2024/25 to 2026/27.

Comments checked by Thomas James, Finance Business Partner for Adult's & Public Health and Danny Doherty, Interim Finance Business Partner for Childrens' Services

6. Legal Implications

6.1 Commissioning and Procurement will work with Legal services to ensure that the procurement and contract award is compliant with the legal and regulatory framework. Legal services will finalise the resulting contract and work with Commissioning and Procurement to ensure that flexibility is built into the contract to accommodate for any changes in legislation and associated demand for advocacy services in relation to the Liberty Protection Safeguards and Mental Health Reforms Act.

The above information has been ratified by Bede Murtagh, Solicitor, Legal Services.

7. Staff Implications

7.1 With respect to the services through the new tender, they will be delivered by the voluntary, community and independent sector therefore this will not impact

- services or staff directly provided by the council other than the existing resource required to deliver this tender and evaluation process.
- 7.2 TUPE is expected to apply to this tender and the incumbent provider/s and the existing providers have submitted their employee Information to assist with the tender process. The bidders' approach to staffing and TUPE will form part of the evaluation process and will be included at mobilisation stage.

8. Equality & Inclusion Implications

- 8.1 Advocacy services provide support for people who are struggling to get their voice heard, mostly supporting vulnerable people within the protected characteristics, this service improves equality for people and does not discriminate. If a person does not meet the criteria to access one of the services offered within the contract they will be signposted to an appropriate service or relevant information. If this occurs the reason for declining the referral and the action taken must be recorded and reported to the Council during regular monitoring reviews.
- 8.2 The service specifications have been diligently prepared to include the specific needs of disabled people and those people with mental health needs. The expectation of the providers is to deliver person centred support which ensures;
 - 8.2.1 Provision of Statutory Advocacy services.
 - 8.2.2 Provision of in-county Advocacy services and where applicable, out of county Advocacy services.
 - 8.2.3 Provision of community Advocacy to support greater independence for people.
 - 8.2.4 People are integrated into their local communities with the support to grow an Empowerment Network.
 - 8.2.5 The individuals' needs and preference are met.
 - 8.2.6 Cultural and religious beliefs are supported to be observed.
- 8.3 The All-Age Advocacy contract evaluation process includes the requirement for providers to have an Equalities Policy. In accordance with the requirements of the ITT documentation, all successful providers self-certified that their organisation has an active Equality & Diversity Policy in keeping with the Equality Act 2010. All providers also self-certified that their organisation had no court, industrial or employment tribunal cases brought against them regarding unlawful discrimination within the last 3 years. In addition, the Quality & Improvement Team carry out regular monitoring of services and include equality items in their reviews.

9. Sustainability Implications

9.1 The All-Age Advocacy contracts evaluation process includes mandatory disclosure from providers to answer questions regarding their environmental management as well as that of their sub-contractors. At present a Climate/Environmental Policy is not required by providers. All successful providers will self-certify that their organisation has no prior convictions of

breaching environmental legislation, or had any notice served upon it within the last 3 years by any environmental regulator or authority.

10. Risk Management

- 10.1 Risks in agreeing these recommendations.
 - 10.1.1 There are no risks to agreeing the recommendations. The recommendations proposed in this paper ensure the Council and BOB ICB meet their statutory duty to commission Advocacy services in Oxfordshire and to Oxfordshire residents in placements out of county (where applicable).
- 10.2 Risk in not agreeing these recommendations.
 - 10.2.1 Not agreeing these recommendations will have a negative impact on the continuity of service for those accessing Advocacy services and the Council will not be compliant with Contract Procurement Regulations (CPR).
 - 10.2.2 It may lead to the Council and BOB ICB not meeting their statutory duty to commission Advocacy Services in Oxfordshire and to Oxfordshire residents in placements out of county (where applicable).
 - 10.2.3 It may also lead to less effective market shaping and impact on the expenditure for future Advocacy services.

11. Consultations

- 11.1 Service users were consulted regarding their experience of the current Advocacy Provider and service.
- 11.2 A market engagement exercise was carried out with potential providers to establish expressions of interest.
- 11.3 The staff of the current provider undertook a staff survey.
- 11.4 Experts by experience were asked to contribute and developed some of the questions with the Council which will form part of the evaluation process of the tender.

Karen Fuller Corporate Director for Adult Social Care

Annex: Nil

Background papers: Nil

[Other Documents:] Nil

Contact Officer: Mel de Cruz

Commissioning Manager – Live Well

<u>LiveWellCommissioning@oxfordshire.gov.uk</u>

December 2023



Divisions Affected - All

CABINET DATE 19 DECEMBER 2023

Department for Science, Innovation and Technology (DSIT) 5G Innovation Region funding Report by Executive Director of Resources

RECOMMENDATION

1. The Cabinet is RECOMMENDED to

- (a) Approve the acceptance of £3.8m of Department for Science, Innovation and Technology (DSIT) 5G Innovation Region funding pursuant to Oxfordshire County Council implementing a project to be known as 'England's Connected Heartland'.
- (b) Approve the use of Gainshare funding previously awarded for Digital Infrastructure projects in the event of deliverability issues to the 'England's Connected Heartland' project or to fund further development of the project.

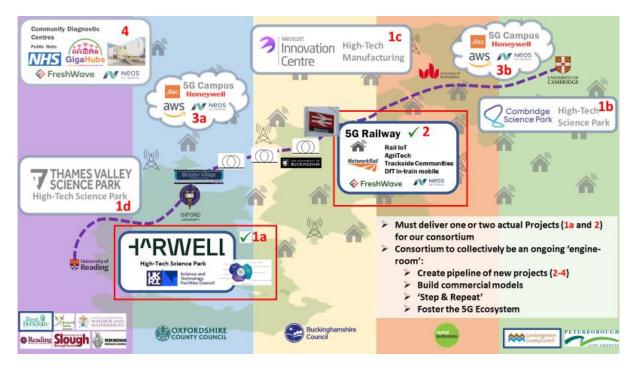
Executive Summary

2. The Department for Science, Innovation and Technology (DSIT) is the central government department responsible for improving the nation's fixed and mobile connectivity. Under the broad category of the £5bn Project Gigabit, is a subsection focusing on 5G Connectivity. As part of that, a competitive funding bid for setting up ten 5G Innovation Regions was submitted and for which Oxfordshire has been successful in being awarded the maximum grant of £3.8m. Oxfordshire County Council will be the lead authority with Buckinghamshire, Central Bedfordshire, Cambridgeshire, & all Berkshire councils forming the Region. 5G Innovation Regions focus on developing innovative commercial models withing specific targeted sectors and 'England's Connected Heartland' will deliver outputs in two sectors - Rail Connectivity and Research & Development/Science Parks. The project will deliver outputs as described below.

Details of the Project

- 3. **The Region:** Comprises Oxfordshire County Council (as the lead authority), Buckinghamshire Council, all Berkshire Authorities (represented by West Berkshire), Central Bedfordshire, Cambridgeshire & Peterborough Combined Authority.
- 4. The Requirement: DSIT seeks to unlock opportunities for sustainable economic growth using world-class digital infrastructure and 5G and other advanced wireless technologies are seen as key to harnessing digital transformation in building a more inclusive, competitive, and innovative digital economy. Each of (up to) ten Innovation Regions will be responsible for driving adoption of 5G with each region focusing on one or two key sectors which are relevant to the composition of the region. The funding each Region receives will be aimed at leading on the delivery of the Government's vision for communities across the country to take full advantage of the transformative effect advanced wireless services offer. UK Wireless Infrastructure Strategy GOV.UK (www.gov.uk)
- 5. **Responsibilities/Finances:** The DSIT funding is secured by a Memorandum of Understanding (MoU) with lump sum payments up front for the 2023/24 and 2024/25 financial years. Oxfordshire County Council is the Accountable Body in reporting and accounting for eligible expenditure, demonstrating compliance with procurement and subsidy control provisions, as well as dispersing funding to Regional Partners for resources and costs relating to their respective inputs to the project. This will be via a grant application process and will need to be detailed at a later stage. The funding must all be allocated/spent by March 2025 with any uncommitted funds returned to DSIT.
- 6. **Governance:** A Regional Board has been established with each partner organisation having representation. The Chair is held by Oxfordshire County Council. This board will be the formal decision-making entity for all key decisions and reporting and will initially meet monthly and thereafter quarterly. It is anticipated this function will continue beyond the March 2025 funding window, in line with the sustainability ambitions of the DSIT programme. This governance will be dual-tracked such that a governance board will operate in Oxfordshire County Council to approve financial, legal, procurement matters residing with Oxfordshire County Council as the Accountable Body.

7. Project Infographic: (Suppliers listed for illustration only)



- 8. Rationale: This is an evolution of work already undertaken by the Council's Digital Infrastructure Programme. The staff costs are fully funded until 2026 by the Gainshare accrued from the programme's broadband contract with BT Openreach known as Better Broadband for Oxfordshire. The outputs/learnings of the project will be shared with other 5G Innovation Regions and will in turn form HMG's Wireless Infrastructure Strategy. In undertaking the project Oxfordshire County Council and partner Authorities will acquire knowledge of supply chains and ecosystems that will help develop plans for a 'smart county'. With this, the embedding of 'Internet of Things' (IoT) devices with advanced wireless connectivity will create opportunities for improving transport, social care, the environment, and may more applications relevant to residents and businesses.
 - (a) The Importance of 5G: This new wireless standard is particularly important in business and industry where advanced wireless technologies transformative. proving especially combined/incorporated with Artificial Intelligence and other emerging This Region presents a powerhouse in Research & technologies. Development and advanced manufacturing which represent an optimum environment for establishing new commercial models that will demonstrate how stacked use-case may be brought together to support business case development. Equally, with the new East West Rail project in delivery, we have good opportunity to develop combined use cases for investment in trackside connectivity.
 - (b) The Importance of the Region: Partnership working in specific defined projects such as this provides a good foundation for capturing a regional dimension and can be a catalyst for other specific collaboration opportunities across the wider public sector, not just local government. In Oxford & Cambridge we have two of the world's best academic and research institutions along with other tertiary education facilities which is

- just an example of sectors that can be brought together in creating new opportunities for task-focussed joint working.
- (c) Future Projects: This funding is drawn from the overarching £5bn of HMG Treasury approved funding under Project Gigabit GOV.UK (www.gov.uk). It is quite likely that additional funds will be made available over the next few years which will be complimentary to this 5G Innovation Region project.

9. Financial Implications

- a) **Cost Neutrality:** All capital and resource costs for the project are sourced from the DSIT fund itself and a proportion of the Council's ringfenced Gainshare fund (which may only be spent on digital infrastructure projects). No new funding is sought from the Council's budget.
- b) **Building on Gainshare:** The uncommitted portion of the ringfenced Gainshare fund provides a good opportunity to attract private or publicly sourced match-funding to extend the scope of project outcomes, which is what this project will do. It will set a platform for extending the project beyond the DSIT funded timeline whereby options for extending the scope of the project may be considered towards the end of next financial year.
- c) Funding Period: The grant payments are distributed across two financial years. The payments are driven by our project cashflow forecasts which currently set out £1.060m to be received in the current financial year with the balance of £2.740m scheduled for payment next financial year. This second payment is expected in April 2024. The programme team will need to reassess the cashflow profile in January/February 2024 to establish any need to reprofile expenditure and seek approval by DSIT for this.
- d) **Financial Assurance:** The Digital Infrastructure Gainshare Fund will serve as a means of underwriting the project such that if there were to be any financial exposure that has not been forecast, the project will not require any financial support from OCC treasury. This has also been included as a recommendation above.

Comments checked by:

Prem Salhan – Finance Business Partner (Resources)

Risk Management

10. The financial risks for consideration are marginal for OCC. Funding for the project is by way of grant payments in advance predicated on cash-flow forecasts to the Donor (DSIT). It is noted these forecasts can be changed within reason provided the overall grant sought does not exceed £3.8m. Furthermore, the Digital Infrastructure Gainshare fund provides a means of underwriting the council's financial position. The greatest risks have been mentioned in preceding sections of this report.

Legal Implications

- 11. The primary legal considerations pertain to ensuring we can comply with UK Subsidy Control rules and run fast but compliant procurements. In addition to Oxfordshire County Council legal representation in all relevant project governance to date (and continuing), the project team has engaged expert external legal advice on state aid provisions (DAC Beachcroft). We have an evaluation report which can be provided but the stage of the project initiation/mobilisation is fluid and this aspect will be continually monitored.
- 12. We will need to conduct procurement activity which will be managed with Oxfordshire County Council legal and procurement colleagues.
- 13. There are a number of Non-Disclosure Agreements entered into both between public sector partners and also the supply chain.
- 14. Intellectual property rights must be shared with DSIT under the conditions of the MoU and consequent funding.

Comments checked by: Bede Murtagh, Solicitor, Legal Services

LORNA BAXTER

Executive Director of Resources

Annex: Nil

Contact Officer: Craig Bower, Programme Director, 07711 411744

craig.bower@oxfordshire.gov.uk

December 2023



Guidance is given in square brackets under each of Angle addings beam 10 Headings which are discretionary are also in square brackets. Please delete as you go along and remove heading and sections not needed.

Divisions Affected -

CABINET - DATE 19/12/2023

Infrastructure Funding Statement 2022/23

Report by Corporate Director for Environment and Place

RECOMMENDATION

- 1. The Cabinet is RECOMMENDED to
 - a) Consider the content of the Infrastructure Funding Statement 2022/23
 - b) Approve the publication of the report onto the Oxfordshire County Council website
 - c) Note the current work underway to review S106 expenditure and governance arrangements.

Executive Summary

- 2. The Infrastructure Funding Statement is a statutory statement of fact to be reported annually, by 31 December 2023 on developer contributions secured, spent or received during the previous financial year, 1 April 2022 31 March 2023.
- 3. The Infrastructure Funding Statement will be published on the authority's website and shows that:
- (a) The county council secured 68 new planning obligations in 2022/23 for developer contributions worth £124m;
- (b) £28.2m funding was spent on projects in 2022/23;
- (c) £62.3m of developer contributions was received in 2022/23, mainly for education and transport;
- (d) future service priorities to be funded either in full or part from developer contributions include new schools, school expansions and transport infrastructure;
- (e) £194k was received in admin fees which contributes towards the service costs of monitoring the planning obligations and collecting developer contributions;
- (f) £276m of funding is currently held to fund future projects, this includes funding received in 2022/23:

- (g) Of the funding that is held £97.7m is allocated to projects that are in the capital programme/have a business case. The remainder has been secured for the delivery of other strategic and local infrastructure projects, which will inform the pipeline of future capital investment.
- (h) During the last 3 financial years from 2020/21 to 2022/23 no funds have been repaid.

Infrastructure Funding Statement 2023

- 4. Local authorities are required to produce an Infrastructure Funding Statement on an annual basis in accordance with Schedule 2 of the Community Infrastructure Levy Regulations 2010 (as inserted by the 2019 regulations).
- 5. The reporting period is the previous financial year, so this statement covers the period 1 April 2022 to the 31 March 2023. The purpose of the Statement is to give policy makers and communities better insight into how developer contributions are supporting new development and local infrastructure priorities.
- 6. The report is broken down into a number of different sections that cover new planning obligations entered into; funding of projects within the financial year; contributions received and future funding priorities.

New planning obligations entered

7. The county council secured 68 new planning obligations in 2022/23. The value of contributions secured from these planning obligations is £124m. The contributions are index linked and invoiced according to relevant trigger points in the delivery of the proposed developments.

Funding of projects

8. £28.2m of developer contributions was spent on projects in 2022/23. The majority of this was spent on education schemes such as school expansions or new builds.

Contributions received

- 9. £62.3m of developer contributions was received in 2022/23. The majority was for education, with transport the next highest level of receipts.
- 10. £194k was also received in admin fees which contributes towards the service costs of monitoring the planning obligations and collecting developer contributions.

Future funding priorities

- 11. The report identifies future service priorities to be funded either in full or part from developer contributions. These priorities include new schools, school expansions and transport infrastructure, namely the Connecting Oxford initiative; Oxford zero emission zone and local cycle and walking infrastructure plans.
- 12. The County Council continues to be effective in securing developer contributions for strategic and local infrastructure investments needed to deliver County Council priorities. Officers undertake regular monitoring and review of S106 spend including governance arrangements to ensure alignment with the County Council's capital programme and pipeline of projects.

Corporate Policies and Priorities

13. Developer funding can be used to support corporate plan priorities providing the schemes that are to be funded meet with the terms of the planning obligation. Examples include, reducing the impact of climate change and protecting the local environment through transport projects referred to above and striving to give every child a good start in life through the provision and expansion of schools.

Financial Implications

14. Developer contributions provide significant amounts of funding for the Council's capital programme. Prioritising the use of funds before any longstop dates are reached mitigates against the risk of repayment.

Comments checked by:

Filipp Skiffins, Assistant Finance Business Partner, filipp.skiffins@oxfordshire.gov.uk (Finance)

Legal Implications

15. There are no new legal implications in this report. Legal agreements are used to secure developer contributions which must be spent in accordance with the terms of the agreement. This Infrastructure Funding Statement is required to be produced in accordance with the Community Infrastructure Levy Regulations 2010 (as amended).

Comments checked by:
Jennifer Crouch, Principal Solicitor (Environment)
jennifer.crouch@oxfordshire.gov.uk (Legal)

Staff Implications

16. There are no new staffing implications within this report. The report is introducing the Infrastructure Funding Statement, which is an annual, statutory

requirement for the council. The work undertaken to produce the report is achieved within existing resources.

Caroline Bing, HR Business Partner, caroline.bing@oxfordshire.gov.uk

Equality & Inclusion Implications

17. There are no equality and inclusion issues arising from this report. Equalities will be considered within service areas at the point at which funding is sought for a scheme.

Sustainability Implications

18. There are no sustainability implications from this report. Sustainability will be considered within service areas at the point at which funding is sought for a

Risk Management

- 19. There are reputational and financial risks to the Council through publication or non-publication of the report. Publication is a statutory duty. Whilst there are no defined penalties for failing to publish, the reputation of the council could be affected by a failure to publish.
- 20. Publishing the statement creates a reputational and financial risk if there are contributions identified that have been received that have not been spent on a timely basis. In many legal agreements there is a clause that enables developers to seek a return of contributions if they have not been spent within a defined timescale. This risk is mitigated by the prioritisation of those funds that are most at risk.

Consultations

21. As the report is a statement of fact no consultations have been undertaken.

Bill Cotton, Corporate Director for Environment and Place

Annex: Infrastructure Funding Statement 2022/23

Background papers: None

Other Documents: None

Contact Officer: Chris Stevenson, Planning Obligations Manager

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December 2023



Oxfordshire County Council

Infrastructure Funding Statement April 2022 to March 2023



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1. Introduction

- 1.1 Welcome to Oxfordshire County Council's Infrastructure Funding Statement (IFS). This document sets out income and expenditure relating to planning obligations secured under Section 106 of the Town and Country Planning Act 1990 (as amended) over the last financial year. It also sets out, amongst other things, the S106 planned expenditure priorities in the future.
- 1.2 Local authorities are required to produce an infrastructure funding statement on an annual basis in accordance with Schedule 2 of the Community Infrastructure Levy Regulations 2010 (as inserted by the 2019 regulations).
- 1.3 S106 planning obligations are used to mitigate the impacts of development to make the development acceptable in planning terms.
- 1.4 The IFS is in two parts. Part one reports on planning obligations secured, received and allocated during the period from 1st April 2021 31st March 2023. Part two reports on future county council infrastructure and service priorities expected to be fully or partly funded by S106 contributions.
- 1.5 The IFS has three appendices:
 - Appendix 1: Funded projects for 2022/23
 - Appendix 2: New planning obligations entered into in 2022/23
 - Appendix 3: Developer contributions received but unspent in 2022/23

2. Summary Table

Service Area	Funding received in 2022/23	Funding spent in 2022/23	Funding held (Received across all years) ¹	Funding secured (across all years) expected to be received in future years
Education	38,690,586	18,383,452	142,570,994	184,205,324
Transport	13,670,067	6,724,487	75,884,012	101,005,216
Libraries	765,854	350,984	5,765,653	2,655,334
Adult Social Care	453,465	0	4,652,406	1,053,300
Countryside	566,756	91,565	1,710,614	1,471,753
Waste	522,224	100,680	5,176,814	831,194
Adult Learning	6,214	0	199,438	65,629
Museums	2,823	0	126,421	1,772
Minerals sites	0	2,261	710,934	0
Fire & Rescue	0	0	252,341	11,422
Other	7,669,301	2,564,203	39,380,286	
Totals	62,347,290	28,217,632	276,429,913	291,300,944

- 2.1 The summary table above shows the S106 funding received in 2022/23 and the funding that has been spent in each service area (this may have been received in earlier years).
- 2.2 There is further detail regarding the funding received in 2022/23 but unspent, the service areas it covers and the infrastructure it is allocated to in Appendix 3.
- 2.3 Appendix 1 gives details of the projects that have been funded through S106 during 2022/23. This funding may support all or part of a project and projects may run across several different financial years.
- 2.4 Appendix 2 lists the planning obligations entered into during 2022/23 and provides a link to the associated planning application. This can be read in conjunction with Appendix 3 which gives the details of the infrastructure covered in each planning obligation.
- 2.5 Funding secured across all years expected to be received in future years, includes not just the funding from planning obligations entered into in 2022/23 but those signed in previous years. Secured funding not received means the relevant trigger for payment has not yet have been reached. E.g., A library contribution may be due before the 500th occupation on a development site but that may not be reached until 7 years after the planning obligation has been entered into.

¹ This includes £ of funds received in 22/23 that was not spent in year

3. Policy Context

- 3.1 On 1st September 2019, amendments to the <u>Community Infrastructure Levy</u> <u>Regulations 2010</u> came into force which require the county council to annually publish receipts and expenditure in relation to S106 contributions and CIL.
- 3.2 These regulations require local authorities to publish an annual infrastructure funding statement.
- 3.3 As the county council is not a CIL charging authority this statement will report primarily on S106 contributions plus information on CIL contributions allocated by our Local Planning Authority (LPA) partners, i.e., district councils.
- 3.4 LPAs may charge CIL and are required to report on receipts and expenditure in their own annual IFS. This is intended to improve transparency and publicise that development is accompanied and mitigated by infrastructure.

4. S106 and CIL definition and Oxfordshire position and process

What is \$106?

4.1 Planning obligations under Section 106 of the <u>Town and Country Planning Act</u> 1990 (as amended), are a mechanism which makes a development proposal acceptable in planning terms, which would not otherwise be acceptable. They are focused on site specific mitigation of the impact of development. They may take the form of land, specific works, or financial contributions.

What is CIL?

- 4.2 CIL is a non-mandatory charge which can be levied by local authorities on new development in their area. It can be an important tool for local authorities to use to help them deliver the infrastructure needed to support development in their area, particularly where strategic infrastructure is required to support growth.
- 4.3 CIL only applies in areas where a local authority has consulted on, and approved, a charging schedule which sets out its CIL rates and has published the schedule on its website. Most new development which creates net additional floor space of 100 square metres or more, or creates a new dwelling, is potentially liable for the levy.
- 4.4 Currently, some LPAs in Oxfordshire have adopted a CIL charging schedule, some are in the process of adopting a CIL charging schedule, and some are continuing to collect just S106 contributions with no plans to move to CIL.
- 4.5 Table 1 below demonstrates the CIL charging status of the Oxfordshire LPAs and contains links to their published schedules:

Table 1 CIL and S106 position in Oxfordshire

LPA	CIL charging status
Oxford City	Adopted
Vale of the White Horse	Adopted
South Oxfordshire	Adopted
Cherwell	Not adopted
West Oxfordshire	Not adopted

5. Relationship between LPA's and Oxfordshire County Council for S106 and CIL

- 5.1 The County Council can seek planning obligations to mitigate impact provided they meet three tests set out in Reg 122 of the Community Infrastructure Levy Regulations 2010 (as amended).
- 5.2 In addition to S106 planning obligations the County Council may also seek and secure CIL from a LPA towards the cost of a project.
- 5.3 The main source of funding for education capacity is expected to be S106 rather than CIL .

6. CIL Funding

6.1 The OCC CIL allocations for the reporting period 1/10/22-30/09/23 are

South Oxfordshire - £2,662,961.25 Vale of the White Horse - £2,111,281.45

7. Contributions received by Oxfordshire County Council

- 7.1 The county council is responsible for ensuring the provision of a range of services to our residents. We therefore seek S106 contributions and/or facilities from developments that would have an additional impact on service provision and that impact cannot be met by the current provision, including but not limited to:
 - Adult Social Care
 - Education
 - Fire & Rescue
 - Libraries
 - Transport
 - Waste
 - Countryside

- 7.2 Planning obligations can be in the form of financial contributions, works on or off site and the provision of land.
- 7.3 Services are also provided by the district councils, such as affordable housing, waste collection and leisure and district councils may seek planning obligations towards their services.
- 7.4 Local Planning Authorities also consult with other infrastructure providers including highways England; the NHS; Police and the Environment Agency to understand the full infrastructure needs required to mitigate against the impact of a development.

Non-financial contributions

7.5 The County Council may also secure non-financial planning obligations. These may be in the form of land transfers to facilitate the delivery of infrastructure. For example, the County Council may request that a developer transfer land for the delivery of a new school. They may also be in the form of the provision of fire hydrants.

8. Part 1: S106 contributions received

8.1 This part addresses the requirements set out in <u>Schedule 2 of the Community</u> <u>Infrastructure Levy (Amendment) (England) (No. 2) Regulations 2019</u>

The reported year is from 1st April 2022 to 31st March 2023.

The total amount of money to be provided under any planning obligations which were entered into during the reported year

- 8.2 The County Council entered into 68 legal agreements during the financial year 2022/23. The value of contributions to be provided from these totals £124,058,925 before uplifting following indexation. Indexation will be applied at the point of payment. These contributions may not yet have been paid to the County Council. They are calculated and requested at agreed trigger points (for example on the commencement of development or when a certain number of occupations is reached). This means that payments could be phased over a number of years.
- 8.3 £62,347,290 S106 funding was received in 2022/23. These contributions may either fund part or all of a project.
- 8.4 A large proportion of the funding received will fund new schools and school expansions to accommodate the increase in school aged children generated by new development. Funding also includes contributions for public transport, highway works, adult social care and library projects, amongst other things.

8.5 **Please see 'Appendix 2** - All new planning obligations entered into in 2022/23 for the full list of contributions.

Summary details of any non-monetary contributions to be provided under planning obligations which were entered into during the reported year

these have exercised that option at this stage.

(ii) in relation to educational facilities, the number of school places for pupils which will be provided, and the category of school at which they will be provided.

8.6 There are agreements where there is an option for direct delivery. Not all of

The total amount of money (received under any planning obligations) which was allocated but not spent during the reported year for funding infrastructure

- 8.7 The County Council allocates all funding received. The total amount allocated to be spent in later years, from funds received in 2022/23 is £52.9M
- 8.8 Where project funding comes from multiple sources or delivery of the project has a long lead-in period there is often a gap between funding allocation and spend.

The total amount of money (received under any planning obligations) which was spent by the authority (including transferring it to another person to spend)

8.9 The county council spent £28,217,632 from S106 during the reported year. This includes funding received in 2022/23 and earlier years.

Service	Number of projects	Total spend
Education	31	£18,383,452
Libraries	8	£350,984
Transport (inc bus services)	50	£6,724,487
Countryside	7	£91,565
Waste	2	£100,680
Minerals sites	1	£2,261
Other*		£2,564,203
Total	103	£28,217,632

^{*}Includes commuted sums drawdown of £2m project management costs £75k; feasibility and project pipeline work £330k

Expenditure/Projects delivered

8.10 The county council delivered several projects funded either fully or partly through S106 contributions in the reported year. A selection of those projects is shown below. A full list is shown in Appendix 1 – S106 expenditure 2022/23.

Local authority area	Vale
Location	Faringdon
Project description	Folly View Primary School - Relocation and Expansion of Faringdon Infant School. (420 pupil places + nursery) Project delivered by Oxfordshire County Council
Date opened	October 2022
Funding	Funded primarily by S106 planning obligations



Local authority area	<u>South</u>
Location	Wallingford
Project description	Wallingford School – New 20 classroom teaching block and supporting infrastructure to support expansion by 2 forms of entry (300 new secondary phase pupil places) Project was delivered by the Merchant Taylors' Oxfordshire Academy Trust
Date opened	September 2022
Funding	Funded by S106 planning obligations and CIL funding



Local authority area	Vale
Location	St Nicholas CE Primary School, East Challow
Project description	New Nursery and Foundation Stage Classroom Block to support the lowering of the school age range from 4-11 to 3-11
Date opened	September 2022
Funding	Funded by S106 planning obligations and Vale Academy Trust



Local authority area	Vale
Location	Faringdon Library, Gloucester Street, Faringdon, SN7 7HY
Project description	Complete refurbishment of the library space, including flooring, walls, heating, lighting and full replacement of all furniture including moveable shelving to increase capacity of the site. Increased book stock. Work undertaken to improve the outside space and make this useable by customers as an extension of the library space.
Date opened	November 2022
Funding	 Funded by a combination of: \$106 planning obligations FM funding towards the building maintenance/improvement elements of the project (heating/lighting etc)



Local	Cherwell
authority area	
Location	Banbury and surrounding villages - a number of small pots of funding
	have been used within the Banbury locality to deliver projects that
	have helped communities at the very local level:
Project	Traffic calming along the Milton Road in Adderbury as mitigation against
description	increased traffic from new housing has been delivered, as well as
	extending the footway at the northern end of the village. The footway is along the A4260, north of the Gracewell Care Home, towards Banbury. A number of bus stops and bus shelters have also been delivered this
	year.
Date opened	Spring 2022
Funding	£53,500

Please see Appendix 3 – Developer Contributions received but unspent 2022/23

- 8.11 No S106 monies were used to repay any money borrowed.
- 8.12 OCC received £194,165 in admin fees in 2022/23 to be used for monitoring in relation to the delivery of planning obligations.
- 8.13 The county council held £276,429,226 at the end of the reporting period. This includes £52.9M of funding that was received in 2022/2023 and was not spent in year. S106 funding is closely monitored and robustly managed via a vigorous internal sign-off mechanism to ensure that it is used for the purpose identified within the original planning obligation.
- 8.14 This funding is allocated towards infrastructure or service delivery projects which may be:
- dependent on the delivery of cumulative housing sites to trigger demand.
- dependent on other funding mechanisms to support delivery.
- dependent on other processes to complete prior to project delivery, for example the transfer of land.
- large single projects for which delivery is already underway but for which funding has not yet been drawn down.

9. Part 2: Funding priorities for 2023/24 and future years

- 9.1 The information in this section outlines some key county council service future funding priorities. Each service's statutory obligations are explained to give context to the infrastructure priorities.
- 9.2 Infrastructure named below may be wholly or partly funded by developer contributions.

Overview of how priorities are made

- 9.3 In alignment with the <u>National Planning Policy Framework</u>, the county council identifies and plans future infrastructure requirements at a very early stage through the local plan process. These infrastructure requirements are then set in local planning policy, supported by other relevant evidence base and documents such as Infrastructure Delivery Plans.
- 9.4 All sites usually generate the need for new infrastructure unless existing capacity exists. On strategic sites, the county council would generally expect the site to generate demand for new infrastructure to mitigate the development itself, such as a new school. The cumulative effect of smaller sites may also trigger the need for new infrastructure including a new school and in this instance contributions from relevant developments will be pooled to fund the project.
- 9.5 The county council works collaboratively to develop a joint working approach with our local planning authority partners to ensure provision of infrastructure is adequate for the revised need.
- 9.6 Infrastructure priorities are also guided by up-to-date or emerging policies including:
- Statutory requirements.
- Local plan representations.
- County council policies, including the Local Transport and Connectivity Plan
- The updated Oxfordshire Infrastructure Strategy (OxIS)
- Growth and Transport Plans.
- Transport planning supporting strategies, which support the Local Transport and Connectivity plan
- Service business plans.
- 9.7 The Oxfordshire Infrastructure Strategy (OxIS) was updated in 2021 and provides a framework for identifying and prioritising strategic infrastructure priorities. This report was taken to County Council Cabinet in February 2022 and they agreed to:
- endorse the OxlS Stage 1 as the framework for assessing and identifying strategic infrastructure priorities across the County to 2040, and

-endorse the use of the OxlS multi-criteria appraisal (MCA) as the basis for the ongoing assessment and prioritisation of infrastructure in relevant Council workstreams.

9.8It is expected that schemes and infrastructure priorities identified in this report and any further updates are fed into future local plan and supporting documents.

9.9 The county council is developing an infrastructure pipeline project to monitor current project delivery on transport and identify need for future projects. In line with decisions from the County Cabinet in February, a pipeline assessment tool is being developed as part of this, based on the prioritisation framework within OxlS. This project will develop further detail for demand, funding and timing of project delivery to support growth.

County council services overview

9.10 An overview of some of the county council service areas that engage on infrastructure related growth matters is shown below. Further work on county council priorities through a pipeline of projects is currently in development.

Education

Statutory requirements

- 9.11 The county council has a duty to ensure that there are sufficient school places to meet the needs of the population now and in the future. Education provision includes nursery, primary, secondary and sixth form education, and special needs services and facilities
- 9.12 The county council acts as a commissioner of school places, ensuring there are a sufficient number of places through the expansion of existing or provision of new schools.
- 9.13 As part of the planning process for new developments, the county council assesses existing school place capacity against a variety of data sources including estimated pupil yield. If there is considered to be insufficient capacity in local schools to cater for the development, new schools are built, or existing schools are expanded.

Future priorities

9.14 Current projections show that Oxfordshire could require 23 new primary and 5 new secondary schools to meet the demands of growth over the next 10 years, as well as a significant expansion programme of existing schools to meet the proposed scale of new housing growth across the county. These are outlined within our representations to Local Plans developed by our Local Planning Authority partners. The county council also considers the provision of special educational needs and disabilities (SEND) places and if existing capacity will not be sufficient, appropriate provision will be created.

9.15 Planning for the delivery of these school projects is firmly linked with the acceleration of housing supply. Officers work collaboratively with our local authority partners to monitor development progress and programme projects to ensure sufficient capacity is available to meet demand. Capital investment necessary for new and expanded schools required as a result of housing development is expected to be funded through Section 106 contributions. Where sufficient Section 106 contributions cannot be secured, CIL may also be used.

9.16 School place planning is complex and further information on how the authority meets the demand for school places can be on the Council's website;. Planning enough school places | Oxfordshire County Council

Future projects include -

- Eynsham New Primary Schools and expansion of Secondary School capacity Shrivenham - Relocation and Expansion of Shrivenham CE Primary School
- Wallingford Relocation and Expansion of St Nicholas CE Infant School
- NE Didcot New Primary Schools and Secondary School
- Grove Airfield New Primary Schools and Secondary School
- Valley Park, Didcot New Primary Schools
- Bicester New Primary Schools
- Special Education provision across the county

Early Years Education

Statutory requirements

- 9.17 The county council has a number of statutory duties regarding free early education and childcare including:
- free early education for two-year-olds.
- free early education for three- and four-year olds.
- 30 hours free childcare for three and four-year olds; and
- all working families with children up to the age of 14 (18 for children with special education needs and disability) can expect the local authority to ensure there are sufficient childcare places available for their children to ensure they are able to continue to work.
- 9.18 Early years education providers include nurseries, childminders, preschools, and playgroups. All registered childcare providers who care for children from 0 5 years old must comply with the Early Years Foundation Stage and register with Ofsted.

9.19 The county council has an additional statutory duty to ensure there is enough childcare for working parents. This covers children 0 – 14-year-olds (19 years for children with SEND) and includes out of school provision such as holiday clubs and after school clubs.

Future priorities

9.20 New housing developments impact on the availability of free early education and childcare places in the county, the county council therefore requires all new primary schools to include nursery provision. Where existing schools are being expanded additional early years places will be created through the expansion of nursery classes or the expansion of places in the private, voluntary and independent sector including day nurseries and pre-schools. The county council will also respond to changing government legislation which may impact on the delivery model in securing these additional places.

9.21 The county council works to project future demand for places to align with growth and support Local Plans and monitors ongoing demand as development applications come forward. Capital investment necessary for new and expanded early education provision required as a result of housing development is expected to be funded through Section 106 contributions. Where sufficient Section 106 contributions cannot be secured, CIL may also be used.

Transport

Statutory requirements

9.22 The county council supports the delivery of safe, reliable journeys, sustainably, while balancing the needs of the assets, network operation and customers using the resources available.

9.23 In response to the climate emergency Oxfordshire County Council has published its declaration, "Climate Action for a Thriving Oxfordshire" setting out our commitment to be a zero-carbon organisation by 2030, and fully playing our part in creating a zero carbon Oxfordshire.

9.24 The county council has a number of transport aims and objectives in order to meet the challenge of a cleaner, greener and more sustainable county. We aim to:

- Identify, deliver and promote interventions and infrastructure that seek to reduce the proportion of journeys made by private car by making the use of public transport, walking and cycling more attractive.
- Increase the number of children walking, cycling or using public transport to travel to school, helping to improve health, increase physical activity and improve air quality.

- Improve public health and wellbeing by increasing levels of walking and cycling, reducing transport emissions and continually reducing the number of people killed or seriously injured on Oxfordshire's roads.
- Procure and deliver the county council's passenger transport services
 ensuring not only that the county council discharges its statutory and
 discretionary transport duties but that in partnership with commercial
 operators attractive, safe and sustainable bus services are provided in
 areas of significant growth.

Future priorities

9.25 Major projects are a joint ambition for the county council with our partner authorities and central Government. Key strategic projects will be supported to deliver wider growth ambitions.

9.26 For Oxford, the councils have put forward bold plans to reduce traffic levels across Oxford and which will tackle congestion, improve air quality and will make bus journeys quicker and more reliable. It will also enable more road space to be reallocated for walking and cycling improvements. Key schemes include traffic filters, a workplace parking levy, Zero Emission Zone and a package of public transport, walking and cycling improvements. The councils aim to start implementation with a traffic filter trial through an ETRO process in 2024.

9.27 The Central Oxfordshire Travel Plan has now been approved and provides an update on the Oxford Transport Strategy, aligning it with the recently adopted Local Transport and Connectivity Plan. The Oxford LCWIP is a detailed 10-year plan which sets out how to improve cycling and walking in Oxford. The plan includes a target to increase cycling in Oxford by 50% by 2031 and the evidence of how this is to be achieved.

9.28 In southern Oxfordshire the transport priorities are to deliver major schemes in the Didcot area to support the growth across both district areas. The projects include widening the A4130, Science Bridge (a new bridge over the railway), Didcot to Culham river crossing and the Clifton Hampden bypass. These schemes have high quality walking and cycling routes integrated into them and will allow greater route choice for public transport.

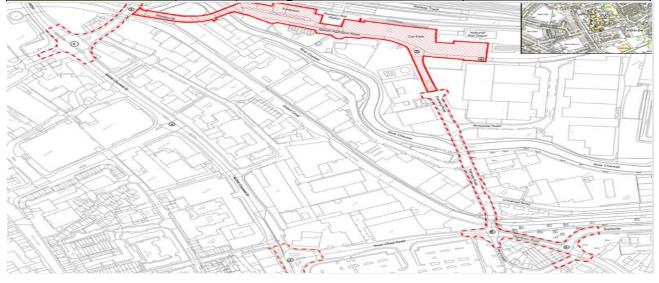
9.29 As well as delivering major multi-modal schemes, we are also focussing on Local Cycling and Walking Infrastructure Plans (LCWIPs). The Abingdon LCWIP was approved by delegated decisions in February 2023. We are working with SODC to produce the Didcot LCWIP. We will also commission work on the Wantage & Grove and Thame LCWIPs in 23/24. By producing LCWIPs this will enable us to focus S106 and CIL spend on schemes contained within them as well as seeking developers to directly deliver schemes where appropriate. We will also undertake a study to set out what Science Vale Active Travel Network Phase 2 should look like – again with a view to securing relevant S106 monies towards the delivery.

- 9.30 In the Cherwell and West locality area there will be a focus on continuing to spend the small pots on important local schemes and the larger funding allocations are being used to match fund other funding sources, such as the Housing & Growth Deal. There is a clear focus on delivering for active travel modes and the s106 funding will be used to meet these objectives where possible.
- 9.31 The County Council will aim to spend S106 monies collected for traffic calming in the village of Drayton. Some of S106 money collected for the traffic calming scheme has gone directly to the Vale of White Horse Distinct Council, via a bi-partite agreement. The County Council will work with the District Council to transfer these funds. The County Council is working with Drayton Parish Councils to identify key areas and schemes to be delivered in the village.
- 9.32 The County Council adopted an updated Local Transport Plan in July 2022. The updated strategy called the Local Transport and Connectivity Plan (LTCP), to better reflect our strategy both for digital infrastructure and for connecting the whole county.
- 9.33 The LTCP outlines our long-term vision for transport and travel in the county and the policies required to deliver this. The LTCP vision and policies will be used to influence and inform how we manage transport and the types of schemes we implement. .
- 9.34 The LTCP vision sets out that our goal is to deliver an inclusive and safe net-zero Oxfordshire transport system that enables all parts of the county to thrive. It will tackle inequality, be better for health, wellbeing and social inclusivity and have zero road fatalities or life-changing injuries.
- 9.35 It sets out that we plan to achieve this by reducing the need to travel, discouraging individual private vehicle journeys and making walking, cycling, public and shared transport the natural first choice.
- 9.36 The LTCP will be supported by a set of area and corridor strategies (to be developed in 2022/23) which will outline how the LTCP vision and outcomes are delivered across the county. They will create more detailed plans that can be used to guide future scheme development, funding bids, support and enable sustainable growth, responses to planning applications and developer contributions.
- 9.37 The economic and housing growth agenda for Oxfordshire will need to involve the creation of whole, new sustainable communities through 'place making', rather than just through provision of buildings and roads, if it is to be successful. The county council will continue to work with our local authority partners to achieve this.
- 9.38 The Council maintains and develops the council's Highway Asset Management Plan in line with governments 'Well Managed Highways' guidance and our Local Transport Plan. Programmes of work will be evidence driven using

data and local intelligence to ensure a balance of managing the asset and delivering local community needs is achieved.

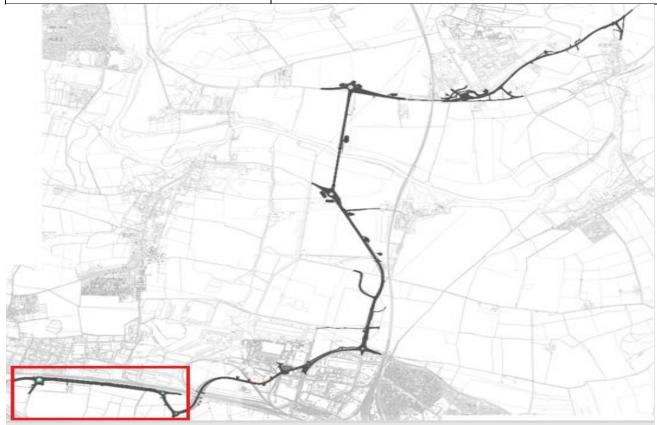
9.39 The Council's expenditure on public transport services and infrastructure is expected to increase significantly in the next few years. In 2020/21 the Council spent in excess of £2.2m on S106-funded bus services. Infrastructure improvements, such as new and improved bus stops associated with development, are also taking place at an exponential level. The continued success of the county demands improvements to the bus network and the Council has been successful in obtaining significant S106 contributions to meet this objective.

Local authority area	Banbury
Location	Tramway Road/Station Approach
Project description	this scheme will deliver a bus and taxi link past the station to
	improve bus journey times and improve connectivity, and a new access into the station car park to avoid car trips travelling through one of the most congested junctions in Banbury. These improvements will provide benefit to many residents to the south of Banbury and help to unlock housing growth.
Current stage	Preliminary design
Expected delivery	2023
date	
Total cost	£4.2m (Housing & Growth Deal + S106)



Local authority area	Bicester
Location	London Road
Project description	Provision of a new cycleway from the junction with the A41 to the level crossing.
Current stage	Preliminary design
Expected delivery	TBC
date	
Total cost	£552,288
S106 contribution	£552,288 from two s106 agreements
Additional funding	None
sources	

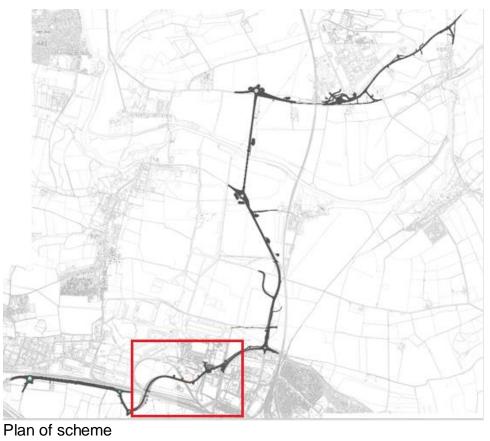
Local authority area	Vale of White Horse District Council
Location	Didcot
Project description	A4130 Dualling – Dualling the A4130 from the Milton
	Gate Junction eastwards to the 'old 4130
	roundabout' including pedestrian and cycling
	infrastructure.
Current stage	Preliminary design
Expected delivery date	TBC
Total cost	£22,214,000
Funding sources	Part funded by S106 with forward funding from
	Housing Infrastructure Fund



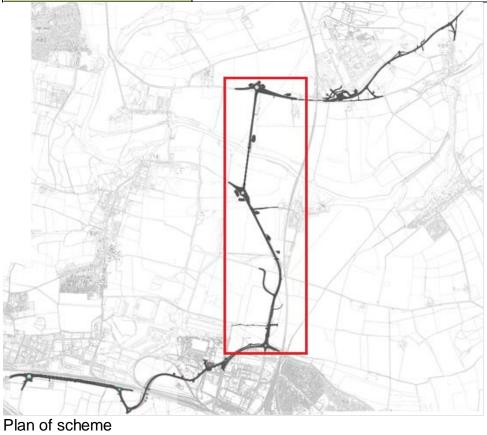
Plan of scheme

Local authority area	South Oxfordshire District Council/Vale of White Horse District Council
Location	Didcot
Project description	Didcot Science Bridge – A new road link from the new dualled section of the A4130, over the A4130, Great Western Mainline and Milton Road connecting back to the A4130 north of the Purchas Road roundabout, including pedestrian and cycling infrastructure.
Current stage	Preliminary design

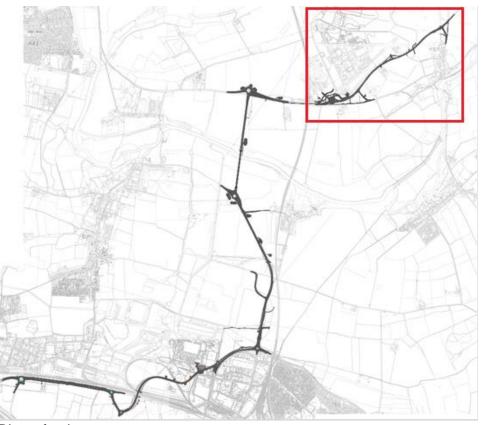
Expected delivery date	TBC	
Total cost	£57,995,000	
Funding sources	Part funded by S106 with forward funding from Housing	
	Infrastructure Fund	



Local authority area	South Oxfordshire District Council/Vale of White Horse	
	District Council	
Location	Didcot and Culham	
Project description	Didcot to Culham River Crossing – a new road including two new bridges, one over the River Thames and one over a private railway siding, between Didcot's A4130 Northern Perimeter Road Collett Roundabout to the A415 west of Culham Science Centre. The proposal also includes the provision of new and improved pedestrian and cycling facilities.	
Current stage	Preliminary design	
Expected delivery	TBC	
date		
Total cost	£125,947,000	
Funding Sources	Part funded by S106 with forward funding from Housing	
	Infrastructure Fund	

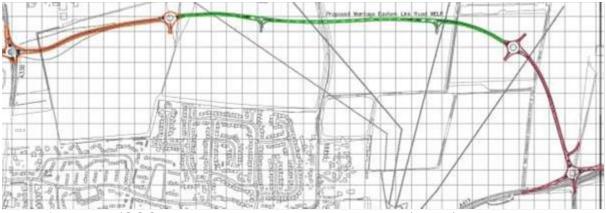


Local authority area	South Oxfordshire District Council
Location	Clifton Hampden
	Clifton Hampden Bypass-a new road between the A415, Abingdon Road, at the Culham Science Centre and B4015, Oxford Road, north of Clifton Hampden Village. Including the provision of new and improved pedestrian and cycling facilities
Current stage	Preliminary design
Expected delivery date	TBC
Total cost	£27,844,000
Funding	Part funded by S106 with forward funding from Housing Infrastructure Fund



Plan of scheme

Local authority area	Vale of White Horse District Council
Location	Wantage
Project description	Wantage Eastern Link Rd
Current stage	Construction commenced in August 2023
Expected delivery date	Summer 2024
Total cost	c£10m
S106 contribution	£8.224m
Additional funding sources	Housing Growth Deal. Housing
	Infrastructure Fund (Marginal Viability) from
	Homes England



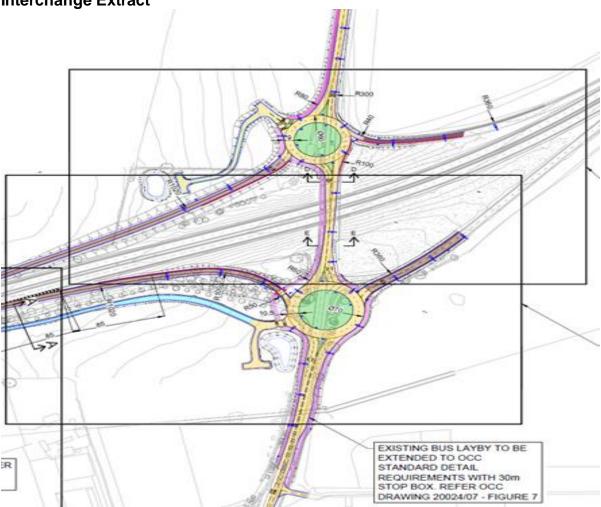
Plan of scheme (OCC are currently delivering the middle (green) section, The red and orange sections have been delivered by St Modwen, the developer of the Kingsgate residential development. The red and orange sections are on expected to open over the coming months (by the end of 2023)

Local authority area	Vale of White Horse
	District Council
Location	Lodge Hill, Abingdon
Project description	Reconfiguration of the Lodge Hill interchange to provide 'dumbbell' roundabout configuration and southbound slip roads. Will additionally include the reprovision of a private road, replacement layby parking along the A34 and traffic calming schemes along Sugworth Lane and Bagley Wood Road
Current stage	Detailed design on track to commence in No9vember 2023 following expected appointment of a design and build contractor
Expected delivery date	October 2026
Total cost	£33.4 million
S106 contribution	£7.45 million
Funding Sources	MHCLG, Growth Deal
	& S106

Location Plan







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Waste Disposal

Statutory requirements

9.40 Under the Environmental Protection Act 1990, the County Council is required to perform the statutory functions of the Waste Disposal Authority for Oxfordshire. This includes arranging for the disposal and recycling of Local Authority Collected Waste arising in the county, which is waste collected by the district and city councils in their role as Waste Collection Authorities, and waste received at Household Waste Recycling Centres (HWRCs). The County Council is required to provide HWRCs in its area where residents may deposit their own household waste free of charge. There are currently 7 of these provided by Oxfordshire County Council.

Future priorities

9.41 Where appropriate, the County Council will require developers to mitigate the impact of housing developments on HWRCs by financially contributing through S106 planning obligations. The S106 calculation will be based upon the cost of providing the required total HWRC network acreage, the cost of providing the footprint and buildings and the total number of new dwellings proposed across Oxfordshire that are contributing to the increase in waste.

Adult Social Care

Statutory obligations

9.42 The County Council provides a range of services including promotion of wellbeing, commissioning care, and managing provider failure, and other service interruptions. We also provide information and advice to vulnerable people and their families and carers and assists with market-shaping, commissioning care and support services for people in need.

9.43 The County Council is principally governed by the <u>Care Act 2014</u> and the <u>Health and Social Care Act 2012</u> and applies to the population as a whole, not just those who are eligible to receive care services.

9.44 Although the County Council is not required to own or maintain housing, we do have a responsibility within the Care Act of ensuring that people with support needs are adequately and safely housed and in suitable living accommodation also offering and arranging day services or community-based activities: where linked to accommodation this is usually provided by housing associations or care home providers, with the care or support commissioned by OCC.

Future priorities

9.45 As Oxfordshire's population grows, ages and lives longer there are programmes underway for example Extra Care housing. Other specialist housing demand for residents such as adults with disabilities, which will grow with the rising population. Currently, the County Council ensures that needs are reflected in emerging Local Plan policies and will consider the use of S106 obligations to facilitate delivery as development sites come forward in the future.

Fire and rescue services

Service overview

9.46 The County Council, in its capacity as the Fire and Rescue Authority (FRA), has statutory duties under The Fire and Rescue Services Act 2004 to make provisions for:

- extinguishing fires
- protecting life and property in the event of fires
- rescuing and protecting people in the event of a road traffic collision
- rescuing and protecting people in the event of other emergencies.

The service operates from 25 fire stations, a headquarters building, a training and development centre, and additional sites providing support services.

9.47 FRAs need to collect information to assess risk in their areas as well as protect the health and safety of their workers. According to the Fire and Rescue National Framework for England each FRA must produce a Community Risk Management Plan (CRMP) that identifies and assesses all foreseeable fire and rescue related risks that could affect its community. The Oxfordshire CRMP is available via this link CRMP

Future priorities

9.48 Increases in population place additional demand on fire and rescue resources in terms of capital investment, equipment, and revenue budgets for firefighters, officers and support staff. There may be a need to build a new fire station, extend an existing fire station, extend communication infrastructures, or review staffing levels for example.

9.49 Fire hydrant provision forms part of the planning process, as explained earlier in this document. In the future, FRAs are including the use of fire suppression systems, particularly sprinklers, to protect the most at risk and vulnerable in society.

9.50 Currently, the County Council is working with our local authority partners to plan effectively for new or realigned capacity through Local Plans. This ensures that stations are in the right areas and involves engagement with adjoining authorities where demand overlaps county boundaries.

Libraries

Statutory requirements

9.51 The County Council has a duty to provide a comprehensive and efficient library service for everyone who lives, works, or studies in the county under the Public Libraries and Museums Act 1964.

9.52 The County Council is committed to maintaining and modernising its libraries to continue to meet the changing needs of service users and to cope with additional demand brought about by new development.

9.53 Libraries are no longer a place solely to borrow books. They function as a community hub offering services, events, and facilities to cater for a range of community needs.

Future priorities

9.54 The County Council's libraries are updated and improved to cope with additional demand brought about by increasing numbers of users resulting from housing growth.

9.55 Where additional capacity is required, libraries may be extended (or replaced) to allow more public access either by expanding the floor space, or converting existing space from an office, workroom or used as storage.

9.56 Where there is no viability to extend or increase space, libraries may also be reconfigured to:

- allow different types of customers to use them at different types of the day
- allow them to be used by community groups and/or paying organisations to deliver events.
- replace traditional large enquiry desks with smaller counters with the use of more flexible ICT to increase space for public use.
- increase provision of dedicated workspaces and study areas with new furniture to reflect the increased use of personal devices such as laptops and tablets.
- install technology that will enable library opening hours to be extended.
- install moveable shelving to offer greater flexibility in terms of how the space is used.

9.57 We work with our local authority partners through Local Plans and engagement on specific development applications to ensure that our local libraries

are fit for purpose and expanded and/or improved to meet new demand from growth locations.

9.58 We seek to continually update, modernise and improve our library facilities and services to reflect the changing needs of library users in Oxfordshire including its growing population.

Future Projects include

- Library Furnishings a major upgrade and expansion of library seating and workspaces in 11 of our largest libraries in 2023.
- Chinnor Library full refurbishment of the library planned for 2023/24.
- Deddington Library (phase 2) improvements to the outside space at the rear of the building to enable this to be accessed and used by library customers. Planned for 2023-4
- Kidlington Library creation of an additional study area with power for "Bring Your Own Device" customers.

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Heritage Storage Development Programme

9.59 In June 2022, the council approved a new strategy for Libraries and Heritage services. Within the strategy's action plan there was a commitment to review the current network of buildings in line with key emerging council strategies (most notably the Property and Assets Strategy, 2022), present budget pressures and future sustainability, local population and housing growth, and environmental considerations. The Heritage service needs to expand its storage capacity to meet ever growing pressures. As the county develops at a rapid rate and there is a legal and strategic duty to collect and preserve key records and artefacts, the current storage capacity has been exhausted and there is an urgent need to address the present pressure and with due consideration to known future requirements.

9.60 A feasibility project is underway to explore options to extend the Museums Resource Centre, delivering enough capacity to relieve current heritage collection storage pressures and deliver a further 25 years' worth of managed expansion space. The project will create an environmental and strategically sustainable solution to the services'/Council's present heritage storage issues and provide a suitable 'home' for the county's rich cultural heritage for many years to come.

Other Services

9.61 Other county council services which may be required as a result of growth include economic development; archaeology; green infrastructure and sustainable drainage systems. This list is not exhaustive. As planning obligations for these services are sought, they will be reflected in future editions of this document.

Appendix 1 – S106 expenditure funding used on projects 2022/23

NB – For schools this table shows the amount of S106 used, (rounded to the nearest £) on the project in the reporting period. It is not the total project cost of providing the pupil places. In many cases expansion capital projects are phased over more than one year, and the amount shown is only the expenditure in the reporting year.

Education

Location of spend	Scheme	Amount (£)
John Watson Special School, Wheatley (Secondary SEN)	Expansion and replacement of temporary classrooms – Completed 2022	90,799
Bardwell Special School, Bicester	Expansion and new hall - Completed 2021	79,800
Longfields Primary School , Bicester	Expansion – Completed 2016	74,091
Fitzwaryn Special School, Wantage	Expansion – New 6 th Form building – Completed 2019	121,318
Matthew Arnold Secondary School, Oxford	Expansion – Completed 2019	28,483
Warriner Secondary School, Bloxham	Expansion – Completed 2019	88,049
Marcham Primary School	Expansion – Completed 2020	254,190
Chesterton Primary School	Expansion – Completed 2021	163,137
Cholsey Primary School	Expansion – Completed 2021	4,942
St Andrew's Primary School, Chinnor	Expansion – Completed 2021	246,252
Five Acres Primary School, Ambrosden	Replacement of temporary classrooms— Completed 2021	44,000
Stanton Harcourt Primary School	Expansion – Completed 2021	25,506

lcknield School, Watlington	Expansion – Completed 2021	1,200,000
Wallingford Secondary School	Expansion – Completed 2022	216,000
William Morris Primary School, Banbury	Expansion and replacement of temporary classrooms – Completed 2022	418,000
Blessed George Napier Catholic School, Banbury	Expansion – Completing 2024	1,019,089
Glory Farm Primary School, Bicester	Replacement of temporary classrooms – Completed 2023	277,473
Lord Williams's Secondary School, Thame	Expansion – Completed 2023	1,547,000
Woodstock Primary School	Expansion – Completing 2024	716,000
Folly View Primary School, Faringdon	Relocation and expansion of Faringdon Infant School (new school building) - Completed 2022	2,250,323
Graven Hill Primary School, Bicester	New School – Completed 2023	70,000
Sires Hill Primary School, Didcot	New School – Completed 2023	5,341,000
Shrivenham CE Primary School	Relocation and expansion of Shrivenham CE Primary School (new school building) - Completing 2024	1,431,000
St John's CE School, Grove	New School – Completed 2023	1,157,000
St Nicholas CE Primary School, Wallingford	Relocation and expansion of St Nicholas CE Infant School (new school building) – Est completion 2025	277,000
St Edberg's CE Primary School , Bicester	Expansion e – Completing 2024	650,000
Whitelands Secondary School. South West Bicester		15,000
Barton Park Primary School, Oxford	New School –Completed 2020	117,000
Cherry Fields Primary School, Banbury	New School – Completed 2020	105,000
Gems Wantage Primary School	New School – Completed 2020	12,000

Windrush Primary School, Witney New School – Completed 2021	344,000	
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Libraries

Location of spend	Scheme	Amount (£)
Bicester Library	Legacy costs of provision of new Library	120,502
Faringdon Library	Full refurbishment	187,000
Sonning Common Library	Additional shelving for children's stock	5,100
Bicester Library	Creation of a new activity space	13,640
Deddington Library	Phase 1 – creation of a useable external space	7,055
Bicester Library	Creation of a BIPC spoke	8,760
Faringdon Library	New stock as part of refurbishment	7,000
Bicester Library	Creation of a new activity space	1,000
Countywide	RFID drawdown	927

Transport

Location of spend	Scheme	Amount (£)
Ploughley Road/A41 Junction, Bicester		544,248
Farmfield Road/Oxford Road, Banbury	Junction Improvement	222,000
Eastern Arc Phase 1 (Access to Headington)		926,067
Bicester	Active Travel	181,000
Witney	Active Travel	36,438
Oxford	Active Travel	207,576
Structural Maintenance Programme Banbury		156,840
West Hagbourne Main Street	Footpath buildout	26,741
Godstow Road, Wolvercote, Oxford	Bus Information	1,216
Oxford Road, Bodicote, Banbury	Bus Information	17,880
Oxford	Controlled Parking Zones	55,876
Adderbury	A4260 Gracewell Care Home	24,000
Watlington	Traffic	17,223
Great Western Park	Traffic Monitoring	39,673
Westminster Way, North Hinksey		15,373
Ducklington	Bus Shelter	696
Upper Heyford	Junction Improvements	27,026
Kidlington	Various Bus Infrastructure	33,675
Thame	Controlled Parking Zone	381
Didcot	Controlled Parking Zone	299
Oxford	Woodstock Road	6,178
Witney	Bridge Street Pedestrian Crossing	31,522

Bus Route	411/418	10,000
Bus Route	134	2,286
Bus Route	25/250	402,546
Bus Route	6	108,867
Bus Route	11	127,385
Bus Route	35	27,000
Bus Route	X3	197,865
Bus Route	233	190,138
Bus Route	29/H5	30,272
Bus Route	B3	159,206
Bus Route	B4	202,520
Bus Route	B5	177,940
Bus Route	B9	205,188
Bus Route	S9	378,400
Bus Route	S6	274,379
Bus Route	23	79,750
Bus Route	33	20,962
Bus Route	45	124,669
Bus Route	63	38,481
Bus Route	67	108,996
Bus Route	94	7,095
Bus Route	97/98	435,550
Bus Route	136	28,926

Bus Route	X1	55,000
Bus Route	X2	181,426
Bus Route	X32	62,723
Bus Route	X36	488,737
Bus Route	X38	5,590
Bus Route	X39	3,870
Bus Route	V19	5,334
B480 Corridor		11,459

Countryside/Rights of Way

Location of spend	Scheme	Amount (£)
Adderbury		20,790
Cherwell Valley Greenway	Phase 1	36,961
Ardley ERF area		9,666
Heyford Park area		3,430
Millenium Common		1,000
Lower Windrush Valley		19,718

Minerals & Waste

Location of spend	Scheme	Amount (£)
Oakley Wood	Annual Maintenance	2,261
Drayton	Re-use shop	12,000
Countywide	Persistent Organic Pollutant Containers	88,680

Appendix 2 - New agreements 2022/23

Oxfordshire County Council Reference	Local Planning Authority	Planning Application	Link to LPA Website	Address
WX03	Cherwell District Council	MW.0124/21 & 21/03562/CM	Link to planning application Link to planning application	Alkerton Quarry, Rattlecombe Road, Alkerton with Shennington, Oxfordshire
W189	West Oxfordshire District Council	21/03716/FUL	Link to planning application	Windrush Church Of England Primary School, Isabelle Spencer Way, Witney, Oxfordshire, OX29 7DL
WH07	South Oxfordshire District Council	P21/S1174/FUL	Link to planning application	1, 3 & 5 Park Hill, Wheatley
WA40	South Oxfordshire District Council	P22/S2257/FUL	Link to planning application	Land North of A4130 Wallingford Bypass, Oxfordshire
WA39	South Oxfordshire District Council	P21/S4699/FUL	Link to planning application	Land West of Wallingford (Site B), Wallingford, Oxon
WA38	South Oxfordshire District Council	P14/S2860/O	Link to planning application	Land West of Wallingford (Site B)
WA37	South Oxfordshire District Council	P21/S1415/FUL	Link to planning application	Winterbrook Nursing Home, 18, Winterbrook, Wallingford, Oxfordshire, OX10 9EF

UH20	Cherwell District Council	18/00825/HYBRID	Link to planning application	Land at Larsen Road, Upper Heyford, Oxon
TH43	South Oxfordshire District Council	P21/S0917/O	Link to planning application	Reserve Site C, South of Wenman Road, Thame, Oxon
SV14	Vale of White Horse District Council	P21/V2334/FUL	Link to planning application	Land at former Seven Acres Nursery, Faringdon Road, Stanford in the Vale
SP04	South Oxfordshire District Council	P21/S4616/FUL	Link to planning application	Land West of Reading Road, Lower Shiplake, Oxon
SN13	South Oxfordshire District Council	P19/S4576/O	Link to planning application	Little Sparrows, Sonning Common, RG4 9NY
OB98	Oxford City Council	22/00949/FUL	Link to planning application	land at Cowley Gas Holder Station, Oxford Road, Oxford, Oxfordshire

OB96	Oxford City Council	21/00110/FUL	Link to planning application	The Clarendon Centre, Cornmarket Street, OX1 3JD
OB95	Oxford City Council	21/03057/FUL	Link to planning application	Radcliffe Quarter Woodstock Road, Oxford
OB94	Oxford City Council	21/01449/FUL	Link to planning application	Land at St Frideswide Farm, Banbury Road, Oxford
OB93	Oxford City Council	21/02580/FUL	Link to planning application	Land known as Marston Paddocks, Butts Lane, Marston, Oxford
NL09	West Oxfordshire District Council	21/03720/FUL	Link to planning application	44 Common Road, North Leigh, Oxfordshire
MR15	Vale of White Horse District Council	P20/V1388/O	Link to planning application	Land South of A415 Marcham.
MI14	Vale of White Horse District Council	P15/V2880/O	Link to planning application	North of Milton Heights, Milton, Abingdon
MI12	Vale of White Horse District Council	P15/V2899/O	Link to planning application	Land in the Vicinity of Milton Interchange, Milton, Abingdon, Oxon
LH12	West Oxfordshire District Council	22/01330/OUT	Link to planning application	Land north of Witney Road, Long Hanborough. Oxfordshire
KD01	South Oxfordshire District Council	P18/S4100/FUL	Link to planning application	Kerak, Chalkhouse Green Road, Kidmore End, Reading, Oxfordshire, RG4 9AS

HN07	Cherwell District Council	21/00500/OUT	Link to planning application	Land north of Railway House, Station Road, Hook Norton
HL01	West Oxfordshire District Council	21/02320/FUL	Link to planning application	Hailey, Land South of Geirnalls Road
HA31	Vale of White Horse District Council	P22/V0416/FUL	Link to planning application	Land South of Curie Avenue and West of Eighth Street, Harwell Campus, OX11 0DF
HA29	Vale of White Horse district Council	P21/V2018/FUL	Link to planning application	Library Avenue, Harwell, OX11 0SG
HA28	Vale of White Horse District Council	P21/V3478/FUL	Link to planning application	Zeta, Thomson Avenue, Harwell Oxford, Didcot, Oxon
GT07	West Oxfordshire District Council	MW.0145/21	Link to planning application	Great Tew Quarry, Burchers Hill, Oxfordshire
FR07	West Oxfordshire District Council	21/02627/OUT	Link to planning application	Land west of Wroslyn Road, Freeland
FA39	Vale of White Horse District Council	P20/V0855/O	Link to planning application	Land at Rogers Concrete Sandshill, Faringdon, Vale, Oxfordshire SN7 7PQ
EH10	Vale of White Horse District Council	P21/V3405/FUL	Link to planning application	Mary Lyon Centre, Harwell Campus, Harwell Institute, Oxfordshire, OX11 0RD
EH09	Vale of White Horse District Council	P22/V0396/FUL	Link to planning application	Land West of Thompson Avenue, Harwell Campus, Didcot, OX11 0TA

DU12	West Oxfordshire District Council	21/03405/OUT	Link to planning application	Land east of Witney Road, Ducklington
DE05	Cherwell District Council	20/02083/OUT	Link to planning application	Land North of Hempton Road and West of Wimborn Close, Deddington (Phase 2)
DC18	Vale of White Horse District Council	P20/V2899/RM	Link to planning application	Former Didcot A Power Station, Purchas Road, Didcot
DC17	South Oxfordshire District Council	P20/S1577/O	Link to planning application	Ladygrove, Didcot, Oxon
DC16	South Oxfordshire District Council	P21/S1133/FUL	Link to planning application	Land Adjoining Ladygrove Farm, Ladygrove Road, Didcot
DC15	South Oxfordshire District Council	P18/S1475/FUL	Link to planning application	Unit A, Lower Broadway, Didcot, OX11 8ET
CT14	Cherwell District Council	22/01144/F	Link to planning application	Land at OS Parcel 5700 south west of Grange Farm, Little Chesterton, Chesterton Bicester
CM12	South Oxfordshire District Council	P21/S1257/FUL	Link to planning application	Culham Science Centre
CM11	South Oxfordshire District Council	P22/S1410/FUL	Link to planning application	Fusion Demonstration Plant, Culham Science Centre, Abingdon,
CM10	South Oxfordshire District Council	P21/S1257/FUL	Link to planning application	Land West of Main Avenue, Culham Science Centre, Clifton Hampden OX14 3DB

CL19	South Oxfordshire District Council	P21/S1503/O	Link to planning application	Land off Papist Way, Cholsey, Oxon, OX10 9PA
Cl12	Vale of White Horse District Council	P22/V2435/FUL	Link to planning application	North of Frome Road, Harwell Campus, Didcot
CI11	Vale of White Horse District Council	P22/V0394/FUL	Link to planning application	Land at Building R12, Rutherford Appleton Laboratory, Harwell Campus, Didcot, OX11 0FA
CH29	South Oxfordshire District Council	P21/S0804/O	Link to planning application	Crowell Road, Chinnor, Oxfordshire, OX39 4HP
CG05	South Oxfordshire District Council	P22/S1381/O	Link to planning application	Land Off the B480, Chalgrove
CG04	South Oxfordshire District Council	P19/S4413/O	Link to planning application	Irton House, Warpsgrove Lane, Chalgrove, OX44 7TH
CG03	South Oxfordshire District Council	P20/S4799/FUL	Link to planning application	Land on the West Side of Marley Lane, Chalgrove
CC01	Cherwell District Council	20/02446/F	Link to planning application	Glebe Farm, Boddington Road, Claydon, Oxfordshire, OX17 1TD
BW04	South Oxfordshire District Council	P21/S4771/FUL	Link to planning application	The Orchard, High Road, Brightwell-cum- Sotwell OX10 0PT
BU10	West Oxfordshire District Council	21/02343/OUT	Link to planning application	Land at Barns Lane Burford Oxfordshire

BR64	Cherwell District Council	21/04112/OUT	Link to planning application	Grange Farm, Station Road, Launton, Oxfordshire, OX26 5DX
BR63	Cherwell District Council	21/03177/F	Link to planning application	Land NE of A4095 and adjoining and South West of Howes Lane, Bicester Oxfordshire
BR62	Cherwell District Council	22/01643/F	Link to planning application	Bicester Heritage, Buckingham Road Blcester
BR61	Cherwell District Council	21/02890/f	Link to planning application	Land South West of Queen's Avenue and Kingsclere Road, Bicester
BR60	Cherwell District Council	21/01454/F	Link to planning application	Land at former Rodney House, Graven Hill, Bicester, Oxfordshire (Bicester health hub)
BR59	Cherwell District Council	16/01268/OUT	Link to planning application	Land at Wretchwick Green, South East Bicester
BN85	Cherwell District Council	19/02350/OUT	Link to planning application	Land at Deerfields Farm, Canal Lane, Bodicote
BN83	Cherwell District Council	21/04202/F	Link to planning application	Former Buzz Bingo, Bolton Road, Banbury, OX16 OTH
BN82	Cherwell District Council	21/00549/F	Link to planning application	The Foscote Clinic 2, Foscote Rise, Banbury OX16 9XP
BN81	Cherwell District Council	21/03644/OUT	Link to planning application	Land at OS Parcel 6372 South East of Milestone Farm Broughton Road Banbury

BN80	Cherwell District Council	05/01337/OUT	Link to planning application	Longford Park (formerly Bankside, Banbury)
BE17	South Oxfordshire District Council	P21/S0882/O	Link to planning application	The Orchard, Braze Lane, Roke Marsh, Roke, Benson
AB99	Vale of White Horse District Council	P21/V2957/FUL	Link to planning application	The Quadrant, Abingdon Science Park
AB100	Vale of White Horse District Council	P21/V0477/FUL	Link to planning application	Land at Wootton Business Park, Wootton, Oxfordshire
HA30	Vale of White Horse District Council	P14/V2873/O	Link to planning application	Land to the west of Great Western Park (known as Valley Park), Didcot, Oxfordshire

Appendix 3 - Developer Obligations, received but unspent 2022/23

EDUCATION

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount (£)
EC09	East Challow	Primary & Nursery Education	98,925
EC09	East Challow	Secondary Education	138,697
WI88	Witney	Secondary Education	138,697
UH19	Upper Heyford	Primary & Nursery Education	283,266
SV12	Stanford in the Vale	Early Years	88,358
SV12	Stanford in the Vale	Primary Education	591,309
SV12	Stanford in the Vale	Secondary Education	436,617
SV12	Stanford in the Vale	Sixth Form	74,553
WN32	Wantage	Secondary Education	2,290,761
WN32	Wantage	Special Educational Needs	110,707
FA35	Faringdon	Community College Link	162,380
FA35	Faringdon	Primary Education	290,001
FA35	Faringdon	Secondary Education (inc 6 th Form)	735,821
CA29	Carterton	Special Educational Needs	61,541
ES27	Stanton Harcourt	Primary Education	32,511
BU06	Burford	Primary Education	224,720
CA34	Carterton	Special Educational Needs	266,077
CA34	Carterton	Early Years Education	252,289
MC03	Milcombe	Primary Education	245,310
BN77	Banbury	Primary Education	301,632
BN77	Banbury	Secondary Education	191,955
BN77	Banbury	Early Years	50,382
BT05	Bampton	Primary Education	365,644
BT05	Bampton	Nursery Education	37,645
GR24	Grove	Primary Education	484,414

GR24	Grove	Secondary Education	460,566
GR24	Grove	Youth	3,911
SV13	Stanford in the Vale	Youth	1,214.70
SV13	Stanford in the Vale	Education Infrastructure	130,844
BR54	Bicester	Primary Education	73,111
BR54	Bicester	Secondary Education	33,974
BN68	Banbury	Primary Education	431,102
BN68	Banbury	Early years	27,643
DE04	Deddington	Primary Education	172,682
DE04	Deddington	Early Years	13,450
FR06	Freeland	Primary Education	222,862
BO38	Botley	Secondary Education	28,483
BN57	Banbury	Primary Education	2,666,722
BN57	Banbury	Primary School Land	194,646
DI88	Didcot	Primary School	1,604,800
BR21	Bicester	Primary Education	1,038,099
BR21	Bicester	Secondary Education	394,427
WN32	Wantage	Special Educational Needs	110,707
WN32	Wantage	Secondary Education	2,290,761
ES33	Eynsham	Primary Education	190,725
ES33	Eynsham	Secondary Education	621,134
HA27	Western Valley	Primary and Nursery Education	655,209
HA27	Western Valley	Secondary Education	305,491
EE07	Enstone	Primary Education	114,042
WC06	Woodcote	Secondary Education	88,308
GR27	Grove	Secondary Education	5,337,900
BN68	Banbury	Primary Education	431,102
BN68	Banbury	Early Years	27,643
WA27	Wantage	Primary Education	2,045,054
WA27	Wantage	Secondary Education	1,478,558
AB90	Abingdon	Primary Education	1,536,116
WI83	Witney	Primary Education	47,291
ES39	Stanton Harcourt	Primary Education	175,028

LH10	Long Hanborough	Primary Education	107,165
BN29	Banbury	Primary Education	207,051
BN29	Banbury	Secondary Education	240,474
BN29	Banbury	Special Educational Needs	13,873
SV14		Primary Education	238,635
SV14		Secondary Education	301,253

TRANSPORT

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount (£)
EC09	East Challow	Public Transport Services	10,352
BN70	Banbury	Public Transport Infrastructure -the provision and installation of two bus stops on Tramway Road	27,217
UH19	Upper Heyford	Traffic calming	56,130
UH19	Upper Heyford	Towards bus services serving Upper Heyford from Bicester	315,255
SV12	Stanford in the Vale	Towards an improved bus service between Faringdon and Wantage	86,775
SV12	Stanford in the Vale	Towards two bus stops on the High Street	14,433
Kl38	Kidlington	Towards a traffic monitoring camera system at the Junction of Langford Lane and the A4260	13,836
Kl38	Kidlington	Towards improvements to the frequency and hours of operation of bus services between Oxford Airport/Langford Lane and Oxford Parkway Station	188,037
BN80	Banbury	Towards the improvement by the County Council of the junction of Bankside, Hightown Road and Lambs Crescent	262,000
BN80	Banbury	Oxford Road	849,312
WN32	Wantage	Provision and/or improvement of a cycle path between Wantage and Rowstock	148,369

WN32	Wantage	Real time information provision for bus stops in Wantage	62,236
WN32	Wantage	Public Transport Services	413,450
FA35	Faringdon	towards the improvement of bus services serving Faringdon	253,543
CA29	Carterton	towards improving the B4477 between Carterton and the A40 at Minster Lovell and Highway improvements in Carterton town centre	605,600
BT05	Bampton	towards the cost of increasing the frequency of bus services between Carterton and Witney	95,513
WI87	Witney	towards the provision of new shelters and hardstanding (including cycle parking) at bus stops in the vicinity of the Site	27,407
CA34	Carterton	towards improved bus stop infrastructure (including the provision of cycle parking) at bus stops at Foxcroft Drive/Aivescot Road or in the vicinity of the Site	25,278
CA34	Carterton	towards the Access to Carterton Scheme of transport improvements	379,769
CA34	Carterton	towards enhancing the frequency and hours of operation of bus services serving Carterton	227,740
AM08	Ambrosden	towards improvements to the bus service between Oxford and Bicester including increasing the frequency of the service	94,573
MC03	Milcombe	timetable information cases to the pole and a bus shelter for the bus stop on the North side of Main Street	9,774
MC03	Milcombe	toward the cost of increasing the frequency and hours of operation of bus services between Banbury and Chipping Norton through Milcombe	45,276
AB97	Abingdon	towards improvements to existing public transport services and/or public transport infrastructure to improve bus stop services in the vicinity of the site.	31,110
MR14	Marcham	towards the cost of	6,297

		promoting a traffic order amending the speed limits in the vicinity of the Site	
MR14	Marcham	toward sustaining and improving bus services serving Marcham	53,177
SV13	Stanford in the Vale	towards the improvement of the bus service serving Stanford in the Vale village	18,959
W177	Witney	towards delivering enhancements to the existing public transport services to the Site	124,124
BN77	Banbury	towards improvements to the East West movement on the Warwick Road corridor (covering the roundabout junctions with Ruscote Avenue and Orchard Way) in accordance with the Local Transport Plan	81,918
BN77	Banbury	towards the enhancement of public transport services serving the Development	70,628
LW02	Long Wittenham	towards sustainable transport measures in the Science Vale area	34,843
DE04	Deddington	towards the consultation for the alteration of the speed limit on Hempton Road and traffic calming in the form of build out features	4,000
DE04	Deddington	towards the bus service that connects Deddington to Banbury and Oxford	24,708
HA28	Harwell	towards the enhancement of public transport services serving the Site	3,584
BR36	Bicester	towards the construction and maintenance one four- bay premium route bus shelter with real time passenger information shelter display on the Eastern side of the A41 Oxford Road South of the lakeview drive/A41 Oxford Road Junction.	25,914
HE45	Henley	towards the provision of public transport in South Oxfordshire	55,605
WA27	Wallingford	toward the cost of safety improvement works on the A4130 between Didcot and Wallingford	400,170

WA27	Wallingford	towards developing public transport routes to and through the Site	544,636
BN49	Banbury	Transport Infrastructure	240,717
CT11	Chesterton	towards provision of the western section of the proposed Bicester south east perimeter road or such other scheme that offers similar benefits	200,186
BE15	Benson	towards improvements to bus services serving Benson and operating to Oxford and/or Wallingford	152,589
RA02	Radley	toward Lodge Hill South Facing Slips scheme	590,883
RA02	Radley	towards improvement works on the NCN 5 Cycle route between Sandford Lane and Eastern By-pass Road.	145,973
RA02	Radley	toward enhancing the bus services local to the Site	83,041
WL08	Watlington	towards costs and expenses associated with the provision and construction of the Watlington Edge Road including but without limitation costs and expenses associated with design and supervision and administrative expenses	383,374
WL08	Watlington	towards the improvement of bus services serving Watlington	113,314
BN65	Banbury	towards the cost of providing and/or improving public transport services between the Site and Banbury Town Centre	44,138
LH09	Long Hanborough	towards the improvement of bus services between Witney Woodstock and Water Eaton	9,426
AB96	Abingdon	towards improvements to local public transport services	31,718
CM10	Culham	toward enhancing the existing Tollgate I Abingdon Road signal junction by providing a pedestrian and cycling crossing facility and associated works	123,000
OB58	Littlemore	towards the improvement of the existing bus services serving Littlemore including procuring additional daytime or evening	281,604

		journeys and Sunday service for the Littlemore section of the routes	
HA27	Western Valley	towards the improvement of bus services serving routes between Did cot and Harwell Campus and/or Wantage	73,499
OB89	Littlemore	Public transport services	188,581
HA31	East Hendred	towards bus services serving the Site	3,519
EE07	Enstone	towards improvements to bus services serving Enstone and operating to Oxford and/or Chipping Norton	18,428
OB45	Rose Hill & Littlemore	1. 5	124,925
OB95	University Parks	towards the cost of widening the section between Great Clarendon Street and Clarendon Street being part of the Walton Street Highway Improvement Scheme necessary to accommodate and prioritise pedestrian movements on that section of Walton Street because of the Development.	80,780
WC06	Woodcote	towards bus stops, shelters and associated infrastructure in the vicinity of the Site	25,475
WC06	Woodcote	towards the improvement of bus services serving Woodcote	40,331
HL01	Hailey	towards public transport services serving the Site	26,088
GR27	Grove	for the provision and/or improvement of public transport services serving the Site	640,719
GR27	Grove	bus stop poles, flags and display cases	8,993
BN57	Banbury	towards strategic transport schemes at A4260 Upper Windsor Street/A460 Cherwell Street/Swan Close road junction	224,721
BN57	Bodicote	towards the cost of new bus services linking the Development with Banbury Town Centre	391,695
MI08	Milton	towards the improvement of bus services serving Milton Heights	162,084

EH04	East Hendred	Toward the delivery of the Featherbed Lane Improvement scheme	310,581
EH04	East Hendred	toward the cost of providing a signal controlled (Toucan Type) crossing on the A417 or for the provision of an alternative temporary crossing facility.	79,348
EH10	East Hendred	towards the provision of bus services serving the Harwell Science and Innovation Campus	7,244
BN16	Banbury	Infrastructure	7,806
CM09	Culham	toward the improvement of local bus services to Culham Science Centre, including but not limited to improved services to Cowley, Berinsfield, Abingdon and Didcot	148,546
DC15	Didcot	towards improvements to two bus stops in the vicinity of the Site, to include flag posts, case units and real-time information displays"	32,118
DC15	Didcot	towards improvements to the bus services serving the Site"	42,893
BA90	Banbury	Banbury Integrated Transport Strategy	31,463
ES40	Eynsham	to secure mitigation measures to offset the impact of the Development on the highway network	177,612
DI88	Didcot	Highways	1,529,101
BR61	Bicester	towards the provision of active travel measures on Queens Avenue along the development frontage.	84,170
UH08	Heyford Park	consultation on and the provision (including design) of traffic calming measures at any of the Villages. "Villages" means Fritwell, Ardley, Bucknell, Middleton Stoney, Kirtlington, Lower Heyford, Steeple Aston, Middle Aston, The Bartons, North Aston, Somerton and Upper Heyford	67,468

DR05	Drayton	Towards a strategy got traffic and street design in Drayton	424,633.67
BR47	Launton	Traffic Regulation Order	6,066
LH10	Long Hanborough	towards the provision of a new pair of bus stop poles and flags (including timetable information cases) to mark the existing bus stops in the vicinity of the Site	2,867
LH10	Long Hanborough	towards the improvement of bus services in the vicinity of the Site	33,352
RA03	Radley	toward enhancing the local bus services	149,771
WT19	Shrivenham	towards the provision of additional signage and traffic management works in the vicinity of the Site.	13,881
SV14	Stanford in the Vale	towards the improvement of the bus service serving Stanford in the Vale village	52,273

LIBRARIES

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount (£)
WI88	Witney	Towards the expansion and/or improvement of Witney Library including the provision of book stock	6,735
CA29	Brize Norton	Towards the provision of library facilities (including book stock) at Carterton Library	265,080
ES27	Stanton Harcourt	towards Infrastructure serving the Site for libraries (including core book stock) including at Oxford Central library	1,433
BT05	Bampton	towards the expansion of capacity at Bampton library including book stock	27,672

GR24	Grove	libraries including core book stock within Grove and/or	18,437
		Wantage serving the Site	
SV13	Stanford in the Vale	Library infrastructure serving the site	5,997
WN32	Wantage	for infrastructure at Wantage library at including book stock serving the Site	39,538
ES33	Eynsham	towards the expansion of Eynsham Library (30 Mill Street) including expansion of its book stock	27,578
BA87	Banbury	for the provision and/or improvement (including design) of library infrastructure serving Banbury (including book stock)	35,846
MC03	Milcombe	towards the library book stock serving the Site	3,706
DE04	Deddington	towards capacity improvements at Deddington Library	7,625
BN29	Drayton	for the provision and/or improvement of library infrastructure including bookstock	22,053

ADULT SOCIAL CARE

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount
CA29	Brize Norton	Towards Witney Health and Wellbeing Centre	270,464
ES27	Stanton Harcourt	for day care and/or resource centre facilities	1,560
GR24	Grove	day care facilities serving the Site	18,076
SV13	Stanford in the Vale	Social and Healthcare Infrastructure serving the site	16,871

BA87	Banbury	the Social and Health Care Services Contribution is for the provision and/or improvement (including design) of adult day care facilities in the Banbury area.	21,223
BN29	Drayton	provision and/or improvement of existing and future adult	19,154
		day care facilities	

WASTE MANAGEMENT

Location	Infrastructure the funding is allocated to	Amount
Upper Heyford	towards the improvement or relocation of Ardley Fields Recycling Centre	27,281
Stanton Harcourt	household waste and/or recycling	1,118
Grove	enhancements to household waste re-use and the recycling of waste serving the Site	13,882
Wantage	towards the provision and/or improvement of strategic waste management infrastructure at Stanford in the Vale (or its replacement) and serving the Site	126,522
Sutton Courtney	for the provision and/or improvement of sustainable waste management facilities for Oxfordshire	83,773
Drayton	waste recycling services serving the Site	16,604
	Upper Heyford Stanton Harcourt Grove Wantage Sutton Courtney	Upper Heyford towards the improvement or relocation of Ardley Fields Recycling Centre Stanton Harcourt household waste and/or recycling Grove enhancements to household waste re-use and the recycling of waste serving the Site Wantage towards the provision and/or improvement of strategic waste management infrastructure at Stanford in the Vale (or its replacement) and serving the Site Sutton Courtney for the provision and/or improvement of sustainable waste management facilities for Oxfordshire

COUNTRYSIDE

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount
CA29	Brize Norton	Towards Rights of Way provision and improvement within Carterton and its vicinity serving the Site;	43,059
ES27	Stanton Harcourt	towards the protection and enhancement of biodiversity and green infrastructure	436
AM08	Ambrosden	towards the costs of a footpath link between the Site and Merton footpath number 295/7	44,856

Milcombe	toward the improvement of the public footpath near the Site which will be used as a pedestrian link to the village of Milcombe	45
Wallingford	toward the cost of upgrading the off-site public footpaths in the vicinity of the Site	95,744
South Leigh	For landscape ecology or access projects in the Lower Windrush Valley as identified in the Lower Windrush Valley Project	1,565
Radley	towards enhancements to the local Public Rights of Way and in particular the Thames Path National Trail	23,544
Bodicote	towards the cost of improvements to local public rights of way including to Banbury Bridleway 45, Bodicote Bridleway 11, Bodicote Footpath 16 and The Salt Way	41,556
Didcot	for improvements (including maintenance) to the rights of way network serving the Site which may include a community link to Wittenham Clumps.	180,658
Grove	towards the improvement of the public rights of way network in the vicinity of the Site	73,580
Radley	toward the enhancement to local PRoW routes (Thames Path, Kennington & new links)	45,819
	Wallingford South Leigh Radley Bodicote Didcot Grove	Site which will be used as a pedestrian link to the village of Milcombe Wallingford toward the cost of upgrading the off-site public footpaths in the vicinity of the Site South Leigh For landscape ecology or access projects in the Lower Windrush Valley Project Radley towards enhancements to the local Public Rights of Way and in particular the Thames Path National Trail Bodicote towards the cost of improvements to local public rights of way including to Banbury Bridleway 45, Bodicote Bridleway 11, Bodicote Footpath 16 and The Salt Way Didcot for improvements (including maintenance) to the rights of way network serving the Site which may include a community link to Wittenham Clumps. Grove towards the improvement of the public rights of way network in the vicinity of the Site Radley toward the enhancement to local PRoW routes (Thames Path, Kennington &

ADULT LEARNING

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount
ES27	Stanton Harcourt	for adult learning facilities	1,433
GR24	Grove	adult learning facilities serving the Site	18,437
SV13	Stanford in the Vale	Skills and learning facilities and Infrastructure serving the site	5,997
BN29	Drayton	future adult learning facilities	22,053

MUSEUMS

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount
ES27	Stanton Harcourt	towards the County Museum Resource Centre at Standlake	89
GR24	Grove	the County Museum Resources Centre, Standlake	1,085
SV13	Stanford in the Vale	The Council's Museum Resource Centre at Standlake	353
BN29	Drayton	the museum resource centre at Standlake	1,297

MINERALS SITES

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount

FIRE & RESCUE

Oxfordshire County Council Reference	Location	Infrastructure the funding is allocated to	Amount

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CABINET - 19 DECEMBER 2023

CAPITAL PROGRAMME UPDATE AND MONITORING REPORT

Report by the Executive Director of Resources

Recommendations

1. The Cabinet is RECOMMENDED to:

Capital Programme

- 1. Accept the latest capital monitoring position for 2023/24 set out in Annex 1.
- 2. Approve the updated Capital Programme at Annex 2 incorporating the changes set out in this report, noting the return of £3.8m corporate funds from the 20mph Programme (paragraph 58).

Additions to the Capital Programme

- Approve a budget increase of £5.965m to £13.959m for the new primary school in Wallingford (St Nicolas Church of England Primary School). The additional budget will be met from s106 contributions and from basic need (paragraph 55).
- 4. Approve the inclusion of the capital grant of £17.330m towards the A34 Lodge Hill scheme (paragraph 59).
- 5. Approve the acceptance and inclusion of £3.8m from the Department for Science, Innovation and Technology (DSIT) 5G Innovation Region funding to implement a project to be known as 'England's Connected Heartland' (paragraph 64).
- 6. Approve the use of Gainshare funding previously awarded for Digital Infrastructure projects in the event of deliverability issues to the 'England's Connected Heartland' project or to fund further development of the project (paragraphs 65 and 66).

Executive Summary

2. The Council's Strategic Plan has set out a clear vision for the county, centred around strong local communities, healthy places to live, and a zero-carbon economy that benefits everyone. The strategic plan has nine priorities with a set of objectives for each. The capital and investment strategy agreed in February 2023 articulates how the Council's capital investment will help achieve this vision and the nine priorities.

- 3. The Capital programme also supports statutory functions such as school placements and urgent health and safety capital maintenance works.
- 4. The ten-year Capital Programme sets out how the Council will use capital expenditure to deliver these council priorities. The Capital Programme is updated quarterly and fully refreshed annually as part of the Budget and Business Planning Process to ensure that it remains aligned to the latest priorities, reflects the latest cost projections and profile for delivery, and incorporates the current funding position.
- 5. This is the third capital programme update and monitoring report for 2023/24 and sets out the monitoring position based on activity to the end of August 2023. The report also provides an update to the Capital Programme approved by Council in February 2023 taking into account additional funding and new schemes. The updated programme also incorporates changes agreed through the Capital Programme Approval Reports to Cabinet during the financial year as well as new funding.
- 6. The forecast programme expenditure for 2023/24 is £216.5m (excluding earmarked reserves). This has decreased by £10.4m compared to the latest capital programme for 2023/24 approved by Cabinet in October 2023. The updated programme reflects the spend profile from the latest delivery timeframes and the inclusion of new grants received by the Council.
- 7. Due to a number of new inclusions and changes, the total ten-year capital programme (2023/24 to 2032/33) is now £1,284.2m. The updated capital programme summary is set out in Annex 2. The main changes since the report to Cabinet in October 2023 are set out in this report.

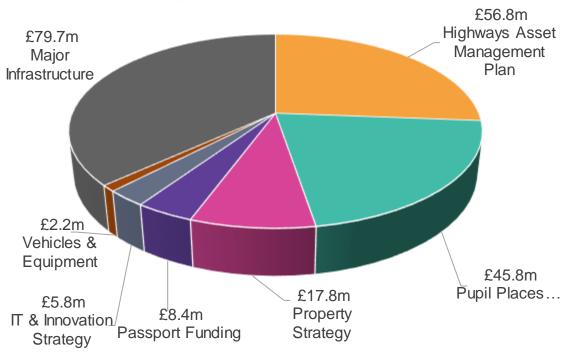
Introduction

- 8. Capital expenditure is defined as spending that creates an asset for the council (e.g. buildings, vehicles and equipment) as well as spending which meets the definition in regulations specified under the Local Government Act 2003. This includes spend on non-current assets that are not owned by the council such as academies and the award of capital grants and funding agreements.
- 9. The capital programme supports the delivery of the council's priorities as set out in the Strategic Plan. The programme is updated quarterly and fully refreshed annually as part of the Budget and Business Planning Process to ensure that it remains aligned to the latest priorities, reflects the latest cost projections and profile for delivery, and incorporates the current funding position.
- 10. The programme is structured as follows:
 - **Pupil Place Plan:** including basic need (new schools and expansion), maintenance, health and safety and improvements
 - **Major Infrastructure:** including Growth Deal Infrastructure programme
 - Highways and structural maintenance: including street lighting, and bridges

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- Property Strategy: including health & safety, maintenance, improvements, the Investment Strategy and climate change measures.
- IT, Digital & Innovation Strategy: including broadband and equipment
- Passported Funds: including Disabled Facilities Grant and Devolved Schools Capital
- Vehicles and Equipment: including fire and rescue vehicles and equipment
- 11. The detailed investment profile for the 2023/24 Capital Programme is set out below:

2023/24 Programme - Latest Spend Forecast



- 12. This is the third capital programme update and monitoring report for the financial year and focuses on the delivery of the 2023/24 capital programme based on projections at the end of October 2023 and new inclusions within the overall ten-year capital programme.
- 13. The following annexes are attached:
 - Annex 1 Capital Programme Monitoring 2023/24 (Summary)
 - Annex 2 Updated Capital Programme 2023/24 2032/33 (Summary)

2023/24 Capital Monitoring

14. The capital monitoring position set out in Annex 1, shows forecast expenditure for 2023/24 of £216.5m (excluding earmarked reserves). This has decreased by £10.4m compared to the latest capital programme Page 103

approved by Cabinet in October 2023. The updated programme reflects the year end position for 2023/24 and the impact of re-profiling expenditure into 2024/25 where necessary to reflect the anticipated scheme delivery.

The table below summarises the changes since October 2023 by strategy area:

Strategy Area	Last Approved Programme 2023/24 * £m	Latest Forecast Expenditure 2023/24 £m	Variation £m
Pupil Places Plan	46.0	45.8	-0.2
Major Infrastructure	90.1	79.7	-10.4
Highways Asset Management Plan	55.2	56.8	+1.6
Property Strategy	17.9	17.8	-0.1
IT, Digital & Innovation Strategy	7.1	5.8	-1.3
Passported Funding	8.4	8.4	+0.0
Vehicles & Equipment	2.2	2.2	+0.0
Total Strategy Programmes	226.9	216.5	-10.4
Earmarked Reserves	0.5	0.5	+0.0
Total Capital Programme	227.4	217.0	-10.4

^{*} Approved by Cabinet 17 October 2023

15. Actual capital expenditure at the end of October 2023 was £95.4m. The combined spend to date and current forecasted in-year commitments for the Capital Programme is £158.2m or 73% of the revised estimate for the year. The rate of expenditure is expected to increase in the remaining months of the year due to several schemes reaching the delivery stage.

Pupil Places Plan

- 16. Forecast expenditure for the Pupil Places Plan is £45.8m. The decrease of £0.2m compared to the latest budget for 2023/24 reflects the latest forecasted expenditure profiles on the delivery timeframe on the various projects in the programme. The planned scheme spend incorporates the Basic Need and Growth Portfolio Programmes as well as Schools' Structural Maintenance.
- 17. The Basic Need Programme is forecasting expenditure of £13.6m with no overall change compared to the latest approved budget. The programme includes the following nine projects that have been completed or are in the construction phase:

Completed:

- Radley CE Primary School expansion to provide an additional 105 primary pupil places.
- Glory Farm Primary School, Bicester replacing 4 temporary classrooms delivered by Bernwode Schools Trust via a funding agreement.

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In Construction:

- Blessed George Napier School, Banbury expansion to provide an additional 300 secondary pupil places delivered by Pope Francis Catholic Multi Academy via a funding agreement.
- Bloxham Primary School new hall and reconfiguration of internal spaces to create new kitchen.
- Lord William's School, Thame expansion to provide an additional 150 secondary pupil places delivered by Thame Partnership Academy Trust via a funding agreement.
- North Leigh CE Primary School enlarge two classrooms and the hall delivered by Oxford Diocese School Trust via a funding agreement.
- Oxfordshire Hospital School extension and refurbishment.
- St Edburg's CE Primary School, Bicester expansion to provide an additional 210 primary pupil places delivered by Oxford Diocese Board of Education via a funding agreement.
- Woodstock CE Primary School expansion to provide an additional 105 primary pupil places.

Where the schemes are being delivered through a funding agreement, they continue to be monitored through the Council's governance procedures.

18. The Growth Portfolio Programme has a forecast expenditure of £27.0m and is unchanged since the last update. It includes the following four projects that have been completed or are in the construction phase:

Completed:

- Graven Hill Primary School, Bicester a new school to create 420 primary places and 90 nursery places and being delivered by the housing developer. This achieved Practical Completion and was successfully handed over to the Warriner Multi Academy Trust to welcome pupils from 11 September 2023.
- St John's CE Academy, Grove a new school to create 420 primary places, 60 nursery places and SEND support spaces and being delivered by the housing developer. This achieved Practical Completion and was successfully handed over to the Vale Academy Trust to welcome pupils from 18 September 2023.

In Construction:

Sires Hill Primary Academy, Didcot – a new school to create 420 primary places and 90 nursery places. The Omnia Learning Trust were able to move into the school on 11 September 2023 under a partial possession enabling the school to open and operate as planned whilst the remainder of the works are completed by ISG leading to a full Practical Completion scheduled for December 2023.

• Shrivenham CE Primary School – a new school to create 315 primary places and 75 nursery places, is still under construction and will be completed in time for the Summer Term 2024.

Where schemes are being delivered by the housing developer, they will still be monitored through the Council's governance procedures.

- 19. Further projects are in pre-construction for delivery in 2024/25. Depending on the delivery timeframe, some of these will reach the construction phase later this financial year.
- 20. The School Structural Maintenance Programme is expected to incur expenditure of £4.7m, with no change from latest budget. Current year projects include new boilers, roof replacements, improvement to school structure and fire alarm replacement.
- 21. Condition surveys of all maintained schools have been completed and these will be used to prioritise investment requirement. Energy surveys will be delivered over 2023/24 and 2024/25.
- 22. There were a total of 35 school projects within the School Structural Maintenance Programme:
 - 15 projects are complete,
 - 8 projects are on site/in construction,
 - 6 projects to be completed by end of 2023/24,
 - 5 projects will be carried forward into 2024/25,
 - 1 project is on hold as the school is now an academy converter.
- 23. £0.2m of the Early Years Capacity Fund has been reprofiled to 2024/25. The government intends to increase the entitlement to free early years childcare for working families. The new entitlements will phase in from April 2024, with 15 hours a week for 2 year olds in working families, and then extend to children from 9 months old from the following September. By September 2025 this will include 30 hours a week free childcare for children from 9 months until they start school. Officers are reviewing the sufficiency data for these new entitlements and will then update the scope of the early years' capacity building programme. This is needed to ensure that the remaining funds are targeted to the areas of predicted greatest shortfall. It is likely that this expenditure will be largely in 2024/25.

Major Infrastructure

Major Infrastructure

24. The latest forecast position for the Major Infrastructure Programme is £79.7m. The programme is divided into sub-programme areas as shown in the table below. Overall, there is a reduction of £10.4m compared to the latest capital programme budget.

Latest Latest Variation

	£'000	£'000	£'000
Housing Infrastructure Fund 1 (HIF1)	6,300	6,300	0
Housing Infrastructure Fund 2 (HIF2) & A40	23,631	18,525	-5,106
A423 Improvement Programme	3,500	3,000	-500
Active Travel Phase 3	2,200	1,350	-850
Banbury & Bicester	3,509	2,879	-630
Oxford	17,271	16,627	-644
South & Vale	8,394	7,464	-930
Major Infrastructure Sub-total	64,805	56,145	-8,660
Other Programmes	25,284	23,554	-1,730
Major Infrastructure – Total	90,089	79,699	-10,390

HIF1 Programme

25. The current forecast of £6.3m for the HIF1 programme in 2023/24 reflects an assumption that an agreement with Homes England covering the last quarter of the year, will optimise the mix of minimum spend whilst reducing the risk of programme delay. The minimum forecast for 2023/24, based on the current Waiver letter is £5.8m, so depending on what is approved by Homes England, the reported forecast could vary and will be updated in the next report when there is increased certainty.

HIF2 & A40

- 26. The HIF2 & A40 programme in-year forecast of £18.5m is £5.1m less than the latest budget. This is mainly due (-£4.8m) to the HIF2 A40 Smart Corridor programme, where there is a continuing dialogue with Homes England to formalise the agreement of a rescoped programme. In addition to this the upfront payments to utility companies to undertake their statutory works is being returned to the council, due to the delay and rescoping of the programme.
- 27. The Eynsham Park & Ride programme continues to progress well through the construction phase.

Growth Deal Programme and Other Funding

- 28. This programme is forecasting spend of £27.0m in 2023/24, £2.2m less than the latest approved budget.
- 29. £1.3m of this variation relates to the Benson Relief Road (BRR) scheme, where the newly agreed construction schedule increases the spend that will take place in 2024/25.

Integrated Transport Programme

30. The Integrated Transport Programme is forecasting year end spend of £23.6m. This is £1.7m less than the current budget. The majority of this variation relates to the reposition of the Bus Service Implementation Plan (BSIP) budget provision to other areas of the Capital Programme so that it is held against the appropriate Accountable Officer.

31. The Zero Emission Bus Regional Areas (ZEBRA) programme is predicting a year end spend of £21.6m. Although confirmation of the in-year delivery and spend levels have been provided for the ZEBRA payments to the Bus companies, this is an optimistic forecast and may not be fully realised by year end. Payments will be made based on actual spend by the bus companies.

Highways Asset Management Plan

32. The total in-year capital forecast for 2023/24 is estimated to be £56.8m, an increase of £1.5m compared to the latest budget. The programme is divided into 4 sub-programme areas as shown in the table below:

Highways Asset Management Plan	Latest Budget	Latest Forecast	Variation
	£'000	£'000	£'000
Structural Maintenance Annual Programme	35,839	36,300	+461
Improvement Programme	2,880	3,930	+1,050
Structural Maintenance Major Schemes	15,530	15,510	-20
Other Programmes	1,000	1,010	+10
Highways Asset Management Plan – Total	55,249	56,750	+1,501

- 33. The annual planned target total surfacing programme (excluding patching) for 2023/24, is calculated at 3% of the network. The expectation is that this would enable the council to maintain the 4,656km of network that it is responsible for in as close as possible to a 'steady state' within the funding available.
- 34. The annual Structural Maintenance Programme plans to invest £36.3m. The forecast has increased by £0.5m compared to the latest budget, which will be supported by funding brought forwards from 2024/25. The table below shows the planned key structural maintenance deliverables for 2023/24:

Project	Schemes/ Units Planned	Schemes/ Units Completed	Comments
Surface Treatments (schemes)	43	43	Schemes to restore the condition or prolonging the life of existing carriageways. There is also pre-works for next year's programme, however these schemes are not included in this number, but are currently underway.
Carriageways (schemes)	15	12	Surfacing/reconstruction/strengthening of roads. 2 schemes were deferred due to cost increase, with one scheme still to be delivered in February
Structural Highways Improvements	65	65	Surface inlay and minor patching schemes across the county. There will also be minor works carried out in addition to this throughout
(schemes)		Page 108	the year.

Project	Schemes/ Units Planned	Schemes/ Units Completed	Comments
Footways (schemes)	32	21	Repair/construction of footways and cycleways. Some schemes still to be delivered in-year and 4 schemes were deferred due to utility works.
Drainage (schemes)	94	54	Repair/renewal of existing drainage infrastructure and provision of new infrastructure to resolve known drainage issues. There is also planned reactive work which will be carried out.
Bridges (schemes)	14	2	Strengthening/replacement/imposition of management measures on weak structures. Additional area bridges programme is determined during the year.
Public Rights of Way	8	3	Improved Pedestrian Access Points (delivered as planned-reactive – dependent upon need). In addition to this new/refurbished kit bridges (delivered as planned-reactive with in-house resource).
Section 42 contributions (schemes)	78	51	Programme delivered by ODS and covers all the unclassified roads and footways within the City.

- 35. The annual Improvement Programme is forecasting to spend £3.9m, £1m more than the latest budget, due to repositioning of the Bus Service Improvement Plan (BSIP) budget provision, however, the forecast is lower than previously reported due to delays in the BSIP Traffic Signals scheme. The programme includes 63 road safety and traffic improvements including road markings, cycle provision improvements, pedestrian crossings, footway improvements and speed limit alterations. The programme also includes enhancement to support journey time reliability which also aid bus movements, and traffic signal improvement schemes.
- 36. Structural Maintenance Major Schemes are forecasting to invest £15.5m and the table below shows the key planned deliverables for 2023/24:

Project	Schemes/ Units Planned	Schemes/ Units Completed	Comments
Electrical	6,513	4,397	LED Replacement units being installed this year.
20mph Speed limit	34	33	Phase 1 - schemes slipped from last year
(schemes)	84	24	Phase 2 - schemes this year Revised speed limit orders and install signs in towns and parishes.

Property Strategy

37. The Property Strategy is forecasting expenditure of £17.8m in 2023/24, a decrease of £0.1m compared temptage at the property Strategy is forecasting expenditure of £17.8m in 2023/24, a decrease of £0.1m compared temptage at the property Strategy is forecasting expenditure of £17.8m in 2023/24, a decrease of £0.1m compared temptage at the property Strategy is forecasting expenditure of £17.8m in 2023/24, a decrease of £0.1m compared temptage at the property Strategy is forecasting expenditure of £17.8m in 2023/24, a decrease of £0.1m compared temptage at the property Strategy is forecasting expenditure of £17.8m in 2023/24, a decrease of £0.1m compared temptage at the property Strategy is forecasting expenditure.

- 38. The programme is forecasting to spend £6.6m on corporate estate development including provision for new Children's Homes, including the acquisition and refurbishment of new sites. The intention is to provide four new homes within Oxfordshire (two four-bedroom houses and two six-bedroom houses) to support solo provision for children with autistic spectrum disorders and children who have experienced adverse childhood experiences.
- 39. The corporate estate condition programme is forecasting to spend £3.8m during 2023/24. This includes the commencement of £1.8m new decarbonisation works. It is planned that a further £1m is incurred on the Defect Liability programme during 2023/24 to increase the overall outlay through the programme to £10m.
- 40. Current investment through the Resonance Fund is £3m out of the £5m provision, with the timescale of the remaining balance currently being reviewed to finalise refurbishment works across the property portfolio.
- 41. The current properties now purchased provide a geographical spread across Oxfordshire including Banbury, Witney, Bicester, Horspath, and Kidlington with an additional purchase planned for Kennington. The first property, a five-bed shared property in Witney for supported living with a focus on maximising independence and skills building for adults with a learning disability will be ready for occupation in January 2024. The property models are a mix of shared properties, predominately ground floor bespoke accommodation and clustered flat arrangements to ensure an achievable specialist supported housing rent model.
- 42. The properties will provide 27 new tenancies for supported living in future proof accommodation within everyday community settings to meet the needs of those currently waiting for support, young people in transition, and provide greater options within County to ensure people can remain close to family and friends within their preferred communities. The Landlord for the properties will be Golden Lane Housing, a national specialist supported housing provider for people with a learning disability and autism.
- 43. The Environmental & Climate Change programme is forecasting to spend £4.9m during 2023/24. This includes the various grants through the Green Home Grant / Sustainable Warmth Fund.
- 44. Home Upgrade Grant 1 (HUG1) was launched in 2022 and completed at the end of June 2023. The total grant was £2.2m with the delivery date of June 2023 stipulated by the Department for Energy Security and Net Zero (DESNZ). Although the total budget was not spent and £0.7m unspent budget will be returned to the grant provider, Oxfordshire was amongst the top performing authorities in the country for delivery of the scheme. There were a number of factors contributing to the underspend. These relate to the availability of accredited installers, early capacity issues and the award of funds under HUG2 which meant HUG1 could not continue once HUG2 was in operation.
- 45. A further £6.4m has been secured for phase II of the Home Upgrade Grant. This will benefit over 300 further residents, specifically those not using mains-gas for heating (targ page of 1, 0, Liquid Petroleum Gas (LPG) and

low efficiency electric heating), in energy inefficient properties, and for homeowners or privately renting tenants who are fuel poor / low income, beginning from June 2023. A total of £2.8m has been included within the 2023/24 forecast.

IT, Innovation & Digital Strategy

- 46. The total forecast expenditure for 2023/24 is £5.8m, a reduction of £1.3m from previous budget mainly due to the reprofiling of the Rural Gigabit Hub Sites programme.
- 47. The Rural Gigabit Hub Sites programme commenced in 2021/22 and has progressed well to enable fibre infrastructure to be built for county council buildings (where gigabit broadband infrastructure does not exist), other public buildings such as schools and GP practices, and a range of community-based buildings such as village halls. The budget for 2023/24 was profiled at £3.7m and the expenditure to date is £1.48m, with a further £0.6m in anticipated expenditure in 2023/24. This represents a reduction in spend of £1.6m for 2023/24, due to careful contract management and contract savings achieved by the Digital Infrastructure Programme team. The underspend in 2023/24 has been reinvested with some additional funding from OxLEP to extend the programme into 2024/25 to deliver improvements in IT digital infrastructure to 18 additional community buildings across the County.
- 48. The network connectivity programme will complete the migration of all council sites to a secure zero trust¹ network providing higher bandwidth at lower cost. Revenue savings of approximately £0.3m to meet savings built into the 2023/24 budget will be achieved by these improvements.
- 49. The Social Care Data Warehouse & Power BI project is a significant investment of £1.0m to improve the timeliness of key data to social care managers in Adult Social Care and Children's Services, so that they can take data driven operational decisions. It is anticipated that this will form part of the foundation for wider sustainable and secure use of data and dashboards across the council. This project is scheduled to complete in early 2024/25.
- 50. The Children's Services Education System project has been completed. Work is now focussed on working with the service to consolidate the improvements implemented.
- 51. Forecast spend on other IT Innovation and Digital capital funded projects in 2023/24 includes:
 - £0.2m on continued work to improve the council's digital presence building on the content improvements delivered for the music hub and recruitment.

¹ A **zero trust** network is an approach to system design where inherent **trust** in the **network** is removed. Instead, the **network** is assumed hostile and each access request is verified

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- £0.25m towards the procurement and implementation of a vehicle telemetrics system to track and enable the optimisation of vehicle use by the council.
- £0.3m on the implementation of an applicant tracking solution or service to provide an easier and more welcoming recruitment experience for people applying for council careers and jobs.
- Up to £0.9m laptop and mobile refresh to ensure staff have suitable modern devices for agile working.
- £0.2m on replacing public network PCs in libraries and community sites to improve their performance, reduce downtime so more availability for residents, and make them more energy efficient.

Passported Funding

- 52. Expenditure for 2023/24 is forecasted to be £8.4m, with no change compared to the latest budget.
- 53. The Disabled Facilities Grant for 2023/24 announced in May 2023 confirmed funding of £6.658m as per the forecast within the capital programme. This funding, which is part of the Better Care Fund, is issued to the County Council but has to be passed directly on to the City and District Councils in accordance with the grant determination. An additional grant of £0.581m was received in September 2023 and this has been included within the capital programme.

Vehicles and Equipment

54. Expenditure for 2023/24 is forecasted to be £2.2m, no change compared to the latest budget.

CAPITAL GOVERNANCE APPROVALS

Pupil Places Plan

St Nicholas CE Primary School, Wallingford

- 55. The S106 Agreement for the strategic housing development at Slade End, Wallingford includes a site for a new primary school. The proposal is to relocate St Nicholas Infants' School onto the new site, enabling it to extend its age range to become a Primary School. The new school will be delivered by Oxford Diocesan Schools Trust (ODST), who will appoint a contractor to deliver the project.
- The previous budget provision approved in January 2021 was £7.965m. The latest cost plan is £13.959m. Benchmarking validation exercises have been completed and demonstrated that the proposed budget is in line with in-house cost data and costs are comparable with another primary school currently being delivered by the Council. It is anticipated that the full Page 112

business case will be submitted towards the end of 2024, which will include a fully priced, contract let price. The forecasted completion is now June 2026 due to the delivery of new housing and the corresponding need for pupil places slowing in recent years.

57. Cabinet is recommended to approve a budget increase of £5.965m to £13.959m for the new primary school. The budget will be met by an additional £1.083m of Section 106 funding and £4.882m from the basic need contingency provision.

Highways Asset Management Plan

20mph Scheme budget reduction

58. The 20mph programme was originally allocated an £8m budget provision. The programme is now taking no more new 20mph proposals and as such the overall budget has been reduced to £4.2m. The budget reduction of £3.8m has been returned back to council reserves and the use will be considered through the Budget & Business Planning process for 2024/25.

Capital Funding

Major Infrastructure

A34 Lodge Hill scheme - New Grant Allocation

- 59. The A34 junction at Lodge Hill, Between Abingdon and Oxford, currently has north-facing slip roads only. The proposed interchange improvements will add new south-facing slip roads to the A34, as well as traffic calming on the local network.
- 60. On 9 October 2023, Homes England, through the Brownfield Infrastructure & Land Fund (BIL) awarded £17.33m to the Council for the above scheme, subject to the funding being spent by the end of March 2026.
- 61. Approval from Cabinet is required to increase the budget for the scheme in the capital programme due to the additional grant award.

Highways Asset Management Plan

- 62. On 17 November 2023 the Government published highways and pothole funding profiles for local authorities from 2022/23 to 2033/34. Specific allocations are given through to 2024/25, with further allocations to be confirmed.
- 63. Additional grant allocations of £2.6m will be received in each of 2023/24 and 2024/25 in addition to a 2023/24 baseline of £20.8m. Further information is still awaited on the phasing of grant funding after 2024/25. This will be included within the annual budget and business planning process and be reflected in revised budgets submitted to Council in February 2024.

- 64. Oxfordshire County Council has been successful in securing funding of £3.8m from DSIT which seeks to unlock opportunities for sustainable economic growth using world-class digital infrastructure and 5G and other advanced wireless technologies are seen as key to harnessing digital transformation in building a more inclusive, competitive, and innovative digital economy known as the 'England Connected Heartland' project.
- 65. OCC will be the lead authority with Buckinghamshire, Central Bedfordshire, Cambridgeshire, & all Berkshire councils forming the Region. 5G Innovation Regions focus on developing innovative commercial models within specific targeted sectors will deliver outputs in two sectors Rail Connectivity and R&D/Science Parks.
- 66. In the event of deliverability issues and/or delays in implementing the project, potentially resulting in additional cost pressure to the Council, it is proposed that the Gainshare funding previously awarded to the Council to be used for Digital Infrastructure projects, could be used to mitigate this risk, or to fund future project developments.

Ten Year Capital Programme Update

67. The total ten-year capital programme (2023/24 to 2032/33) is now £1,284.2m (excluding earmarked reserves) and has increased by £14.8m compared to the capital programme approved by Cabinet in October 2023. A summary of the updated capital programme is set out in Annex 2. The following table summarises the variations by strategy. The main reason for the increase is the inclusion of the grant announcement towards the A34 Lodge Hill Scheme and the return of budget provision from the 20mph programme. Other minor changes will include the release of provision held in earmarked reserves, closedown of projects and the addition of Section 106 contributions supporting projects already in the capital programme.

Strategy Area	Last Approved Total Programme (2023/24 to 2032/33) *	Latest Updated Total Programme (2023/24 to 2032/33)	Variation
	£m	£m	£m
Pupil Places Plan	227.7	227.7	+0.0
Major Infrastructure	687.3	701.7	+14.4
Highways Asset Management Plan	242.2	241.8	-0.4
Property Strategy	58.1	58.9	0.8
IT, Digital & Innovation Strategy	12.9	12.9	0.0
Passported Funding	14.4	14.4	0.0
Vehicles & Equipment	26.8	26.8	0.0
Total Strategy Programmes	1,269.4	1,284.2	+14.8
Earmarked Reserves	87.9	85.0	-2.9
Total Capital Programme	1,357.3	1,369.2	+11.9

Approved by Cabinet 17 October 2023.

Capital Funding Update

Prudential Borrowing

- 68. The ten-year Capital Programme includes a requirement to fund £248.8m through prudential borrowing. The latest borrowing expected to be taken in 2023/24 is £72m. The majority of this relates to schemes that have already been delivered but have, until now, been funded temporality by borrowing from other funding sources within the Capital Programme to delay the need to apply the prudential borrowing. The borrowing in 2023/24 is expected to include a further £45m from the £120m agreed in 2018. £32m relates to additional investment in the Highways Asset Management Plan and £13m for general funding to support capital investment priorities. A further £5m for the £41.7m borrowing supporting the OxLEP City Deals programme, and the first drawdown of £20m supporting the £40.8m Street Lighting LED replacement programme.
- 69. The use of prudential borrowing will increase the Council's Capital Financing Requirement. The Council is required under statute to set aside a Minimum Revenue Provision to pay down the Capital Financing Requirement. Prudential borrowing is generally paid over 25 years. The Medium Term Financial Strategy takes account of this cost. As the Capital programme includes the OxLEP City Deal Programme, the borrowing costs relating to this scheme (for which the Council is the Accountable body) will be fully funded through Enterprise Zone 1 retained business rates.

Earmarked Reserves

70. The level of earmarked reserves has decreased by £2.9m from the previous reported position (October 2023). This includes the release of some of the identified provision (£1.1m) to the capital programme, use of £0.5m of the capital programme contingency to forward fund schemes progressing in advance of secured funding and £1.1m from the previous approved £3m Tree Provision which includes £0.7m to cover expenditure classified as of a revenue nature and £0.4m back to Council Reserves. This includes the capital programme contingency for the delivery of the current ten-year capital programme plus identified provisions.

Capital Reserves

71. The current level of capital reserves (including capital receipts and capital grants reserves) is approximately £190m. This is expected to reduce to approximately £53m at the end of 2025/26. The reduction is mainly due to the delivery of the Growth Deal Programme and the A423 Improvement Programme. Reserves can be used to temporarily fund schemes to delay the need for prudential borrowing or to help manage timing difference between the delivery of schemes and the receipt of Section 106 funding. The level of reserves impacts on the cashflow of the capital programme and the overall Council Balances and is already factored into the funding of the overall capital programme.

Risk Management

- 72. As reported previously, there are a mix of factors continuing to impact on the deliverability and cost of capital schemes. Where those schemes are grant funded (particularly Housing & Growth Deal, HIF1 and HIF2) there is a risk that slippage could impact on the availability of grant funding as it is not possible to complete the scheme by the funding deadline. Inflationary pressures may also mean that costs increase further by the point the scheme reaches the construction phase eroding the value of the grant funding so that is insufficient to meet the revised scheme costs.
- 73. These risks are being managed through the council's capital governance process at both project and programme level and through the Strategic Capital Board. Where necessary action is being taken to adjust scheme deliverables and to use value engineering to maintain spend within the available funding.
- 74. HIF1 is a significant financial risk to the authority because the scheme cannot now be completed before the end date of reclaiming expenditure of March 2026. However, following the outcome of the planning inquiry a decision will be required to stop the scheme or alternatively an extension to time/additional funding/rescoping of the scheme would need to be agreed with Homes England. As such it is expected that the financial risks will be managed through either of those routes.
- 75. Following a review of the council's strategic risk register in October 2023, the risk relating to "Major Infrastructure Portfolio Schemes become undeliverable" has been updated to focus more explicitly on the risks relating to HIF1 and HIF2 becoming undeliverable and/or potential financial risk to the council. Updates on this risk are being reported through the Business Management & Monitoring Reports to Cabinet.

Financial Implications

- 76. The report sets out the planned investment and available funding for the ten-year Capital programme including the risks associated with the delivery of the programme.
- 77. The following risks are inherent within the funding of the capital programme:
 - Certainty over the timing and value of future capital receipts and Section 106 Contributions
 - Certainty over the receipt and security of future grant funding
- 78. If capital receipts or section 106 contributions are not received within the planned timeframe it may be necessary for the Council to temporarily fund capital expenditure through prudential borrowing. The council has a prudential borrowing reserve to help manage the revenue impact of additional prudential borrowing.
- 79. Where additional funding is required to fund schemes on a permanent basis this will need to be addressed by reducing investment elsewhere within the programme (reprioritisation) or by permanently funding through prudential borrowing. This would require the identification of long-term

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revenue funding as the Prudential Borrowing is usually repaid over 25 years through the Minimum Revenue Provision.

Comments checked by:

Kathy Wilcox, Head of Corporate Finance

Staff Implications

80. There are no staffing implications arising directly from the report.

Equality & Inclusion Implications

81. There are no equality and inclusion implications arising directly from this report.

Legal Implications

82. In year changes to the capital programme must be approved by Cabinet in accordance with the Council's Financial Regulations. In particular paragraph 5.1.1(IV) sets out that where the total estimated resource allocation is above £1,000,000, then Cabinet can agree its inclusion into the Capital Programme, via the periodic Capital Report to Cabinet, based on the recommendations by Strategic Capital Board and the Section 151 Officer.

Comments checked by: Anita Bradley, Director of Law & Governance & Monitoring Officer

LORNA BAXTER

Executive Director of Resources (Section 151 Officer)

Background papers:

Contact Officers: Kathy Wilcox, Head of Corporate Finance

Natalie Crawford, Capital Programme Manager

December 2023



CABINET REPORT DATE – 19th DECEMBER 2023

WORKFORCE REPORT & WORKFORCE DATA JULY-SEPTEMBER 2023 – Q2 2023/24

Report by Executive Director of Resources

RECOMMENDATION

1. The Cabinet is RECOMMENDED to note the report.

Executive Summary

2. This report provides the workforce profile for quarter 2 including an overview of headcount, agency spend, sickness, turnover and other relevant management information and performance indicators (Appendix A). This report also sets out some of the actions being taken to address the trends identified.

Workforce Profile

- 3. Appendix A of this report provides data and information about the Council's directly employed workforce. The highlights from this data and information are:
- 4. The Council's directly employed headcount (excluding agency workers) equates to 5339 people (4458.4 FTE) at the end of Q2. This is an increase of 380 people over the past 5 years, an increase of 134 from Q2 2022/2023 and an increase of 3 since Q1 2023/2024.
- 5. Agency spend continues to be a challenge with total spend in Q2 equating to £9,593.378 compared to £8,401,225 in Q1, representing a 14.2% increase. Directors are meeting weekly to discuss key organisational decisions and actions of which reducing costs and agency spend is priority. The following actions have been agreed and signed off by Directors:

Short term actions < 3 months

Vacancies & recruitment approval process

Vacancy management across Oxfordshire County Council is difficult to track owing to unreliable data and poor systems. To address this we are removing all vacancies from our system which we will then rebuild in line with Financial budgets and Directorate requirements. Future recruitment will then go through a new and robust recruitment acquisition process with vacancies carefully managed going forward;

• Sabbaticals / career break

We will re-launch our career break policy and provide guidance to managers to help support decisions. This will enable colleagues to take unpaid time off to spend more time with family, pursue new interests, focus on wellbeing and also, importantly, reduce costs;

Development of a workforce dashboard for CMT

We are developing a dashboard to enable CMT to track and monitor KPIs on a monthly basis to help inform decisions and interventions as required;

Agency spend and approval process

We are introducing a new approval workflow in the Comensura system (OCC's Vendor Neutral Managed Service Provider) to include sign off on agency spend by an appropriate Senior Manager / Director;

Voluntary reduction in hours

We currently offer employees the opportunity to request flexible working. To help reduce our costs we will be developing a communications plan which will focus on the opportunity for employees to request to reduce their contracted hours. We will also be developing guidance for managers on how to approach this conversation with teams;

• Review sign off procedure process for honorariums

We will review our current list of honorariums across the organisation to help us expand spans of control and reduce costs;

• Tighter control over overtime

We will be conducting a 'deep dive' into the value and amount of overtime used across the council. This will help identify themes and inform decisions to address 'hotspot' areas / roles.

Medium term actions 6-12 months

A 'deep dive' into the increase in FTE

Headcount has increased by 7% in the last 5 years. Some of this is accounted for due to an increase in social work staff and other recruitment successes. However, more work is needed to establish the full reasons. A 'deep dive' will be conducted for this purpose;

- **Spans of control guidance** guidance developed by PWC will be reviewed as part of ongoing piece of work with proposals to be discussed further at CMT:
- Restructures creation of a comprehensive tracker for all restructuring activity to include status and numbers effected, reason for restructure proposal and sign off process;
- **Sickness management** review how we manage short and long term sickness with a view to taking a more proactive approach, tightening our policy, workshops for managers, review of KPIs and targeting hot spot areas.
- 6. 5% of the Council's workforce is 25 or under which has slightly decreased from the previous quarter which was 6%. The average age of our workforce is 46.
- 7. We have established benchmarking data from across a pool of 71 other councils across England including County, City and District councils. The average age across the sample group is 47. Of the 13 councils that comprise 'South East Employers' (SEE) the average age is also 47. Initiatives to address this include growing our early careers talent through our apprenticeship offering, graduate programmes, internships and training and development plans.

- 8. Our rolling 12 monthly voluntary turnover is 12.7%, up from 12.1% at the same time in 2022 / 2023. The average voluntary turnover across our sample pool of 71 other councils is 13% (also 13% across SEE). We aim to reduce this through the following actions:
 - Develop and embed more employee-centred leadership styles through the 12.3.2 Managing for Performance programme;
 - Ensure managers are having discussions during induction, team meetings and 1-1s and setting clear objectives linked to the Council's vision and values;
 - Encourage and celebrate applications for external recognition awards for individuals e.g. apprenticeship awards; and
 - Plan and schedule a programme of celebratory events e.g. Long Service, qualification / apprentice graduations.
- 9. For this period of July to September, sickness absence per FTE has increased from 8.2 days to 8.4. The average across our sample pool of 71 other councils is 11 days per FTE (9 across SEE). This increase from Q1 is as a result of holiday influences. The top reason for sickness absence remains as stress, anxiety and depression at 31.5% and this has increased slightly when compared to Q1 when it was 29.8%. Steps being taken to address this include:
 - Undertaking a 'deep dive' into sickness management data, trends, policy, training etc as mentioned in point 4 above;
 - Addressing the top 5 priority health focus through targeted plans in areas such as back pain and musculoskeletal issues, long term health and covid related problems; and
 - Upskilling managers to better support and manage absences with an emphasis on mental health and neurodiversity.
- 10.10% of the workforce are recorded as non-white which remains static from the previous quarter. The data from the 2021 census and our sample pool of 71 councils is difficult to compare due to the way in which the data is collated and reported. We will seek to address this in future reports. Equality, Diversity & Inclusion is very important to us at the council and we recognise that having a diverse workforce is key to our success. 6% of the workforce are recorded as having a disability (versus 8% across 71 other councils and 7% across SEE). This figure has remained static for the last 12 months. Actions being taken include:
 - Raising awareness of the value of a diverse workforce through initiatives such as reciprocal mentoring which started in November 2023, staff network events and celebrating diversity;
 - Ensure hiring managers have received appropriate training and follow objective, structured assessment and selection processes designed to maximise fairness and minimise adverse impact on different candidate groups;
 - Review policies and procedures to ensure they capture diversity responsibilities throughout, that they are consistent, easy to follow and employee-centred; and
 - Introduce future leadership development programmes including a targeted programme for under-represented groups.
- 11. Workforce data and trends are published in more detail on the Council's intranet.

Equality & Inclusion Implications

12. Equality and inclusion implications are considered across all our workstreams.

Sustainability Implications

13. There are no sustainability implications arising from this report.

Risk Management

14. There are no risk management issues arising from this report.

Financial Implications

15. The level of agency expenditure was a contributory factor in the year end directorate overspend for 2022/23 and it continues to impact on forecast pressures in 2023/24.

Comments checked by:

Kathy Wilcox, Head of Financial Strategy

Legal Implications

16. There are no potential legal implications of any actions/outcomes detailed within this report.

Comments checked by:

Paul Grant, Head of Legal

Lorna Baxter

Executive Director of Resources

Annex: Appendix A - Workforce Profile Q1

Background papers: Nil

Contact Officer: Michael Fletcher, Head of HR Business Partnering

Advisory

December 2023

Our workforce - Q2 23/24

At the end of Q2 23/24, we had **5339** (4458.4 fte) people, an increase of 3 employees from last quarter. Of these 226 were apprentices, which accounted for 4.2% of directorate workforce. During Q2 23/24, there were 475 agency workers, compared to 450 agency workers in last quarter.

Headcount as at 31 March in the past 5 years

2018-19 4959

25%

people with

under 2 Years

9.6%

2020/21

2020/21

2019-20 5079

Length of Service

Annual Turnover Rate

5087

20%

people with 2

to 5 Years

13.3%

2021/22

2021/22

2020-21

5116

56%

people with

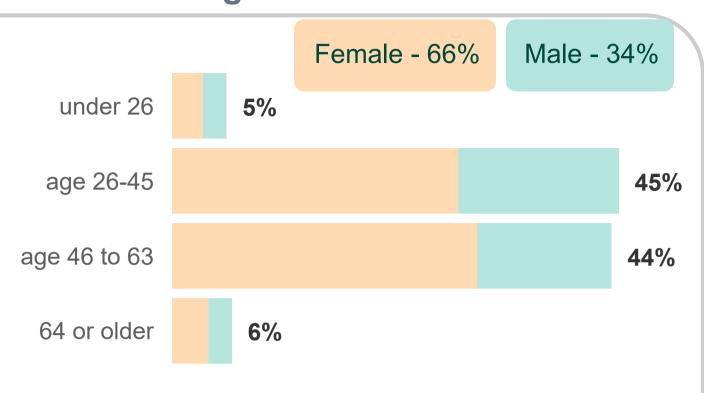
over 5 Years

2021-22

5310

2022-23

Gender and Age



Promotions



183

people have been promoted in the last 12 mths



59%

are female



41%

are male

6%

are declared with a disability



24 40 **62**

Number of starters left within the first 6 months

2022/23

12.1%

2022/23

YTD 23/24

21

12.7%

rolling yr 2023/24

8.9 years

Avg Years of

Service

10%

are ethnic minorities

Sickness

8.4 days

were lost per employee to sickness in the past 4 quarters ending Q2 23/24

Top 3 Reasons - Q2 23/24

31.5%

Stress & mental health related

9.3%

Cold, ENT & Dental

9.1%

Musculoskeletal problems

4.0 days per fte were lost to long term sickness, which accounts for 48% of all sick days in the past 12 months

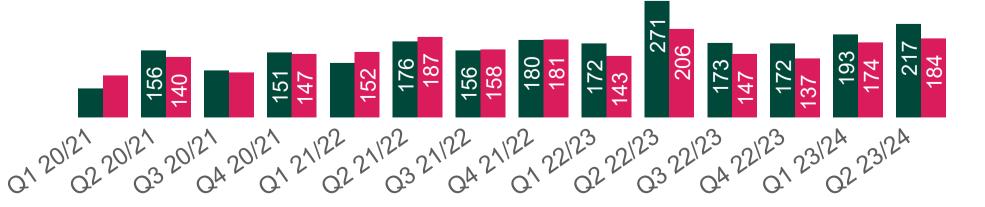
2.3 days per fte were lost to stress related sickness, which accounts for 28% of all sick days in the past 12 months

Starters

We had 217 starters in Q2 23/24. **19%** of these were under 26. New starters account for 4.1% of total workforce.

Leavers

We had 184 leavers in Q2 23/24. **13%** of these were under 26. Leavers account for 3.4% of our workforce.





Apprentice and agency spend - Q2 23/24 for All Directorates

All

Apprenticeship - celebrate our success

108 apprentices have successfully completed their programmes so far. **55%** of these are now OCC employees.

In Q2 we celebrated our apprentices with a well attended **Apprenticeship Recognition and Awards Event**.

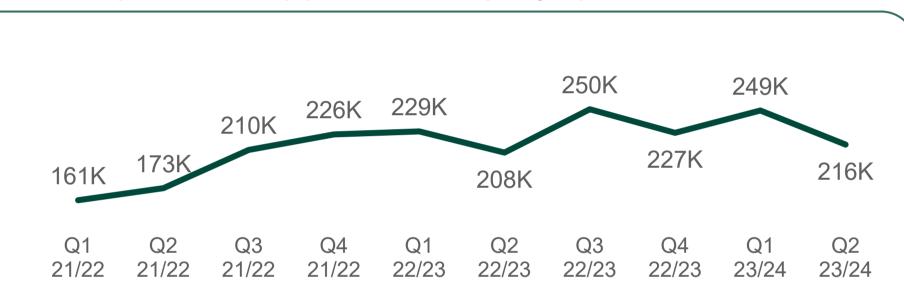
Also in Q2 we received the fantastic news that Children's Services have been awarded funding from DfE for additional Child and Family Social Worker

No. of apprentices on programme - end of Q2 23/24



actual spend on apprenticeship by quarter

8.40M



Number of new apprentices enrolled in Q2 23/24



Agency Spend [1]

Total agency spend in Q2 23/24 was £9,593,378, which has gone up by 14.2% compared to the spend in the last quarter at

Agency spend for the previous 9 quarters and the lastest quarter in Q2 23/24

9.59M

<u> </u>	<u>'</u>	1	
Q1 21/22	Q2 21/22	Q3 21/22	Q4 21/22
6.14M	8.15M	7.59M	8.53M
Q1 22/23	Q2 22/23	Q3 22/23	Q4 22/23
8.98M	9.88M	10.81M	10.39M
Q1 23/24	Q2 23/24		

£8,401,225

Division(s): N/A

CABINET – 19 DECEMBER 2023 FORWARD PLAN AND FUTURE BUSINESS

Items identified from the Forward Plan for Forthcoming Decision

Cabinet, 23 January 2024

Topic/Decision Portfolio/Ref

Capital Programme Approvals - January 2024 Report on variation to the capital programme for approval (as required). Figure in the capital programme for approval (as required).	Cabinet, 2023/233 - Cabinet Member for Finance
Financial and wellbeing advisory service To seek approval to procure a new financial and wellbeing advisory service via a competative tender process and delegate contract award following the tender to Dir of PH, Dir of ASC and S151 Officer	Cabinet, 2023/315 - Cabinet Member for Public Health, Inequalities & Community Safety
 Cross Regional Project - Children's Services Cross Regional Project Contract extension and additional beds 	Cabinet, 2023/260 - Cabinet Member for Children, Education & Young People's Services
 Business Management & Monitoring Report - October/November 2023 The business management reports are part of a suite of performance, risk and budget documents which set out our ambitions, priorities, and financial performance. 	Cabinet, 2023/229 - Cabinet Member for Finance, Cabinet Member for Community & Corporate Services
 Delegated Powers Report for October to December 2023 To report on a quarterly basis any executive decisions taken under the specific powers and functions delegated under the terms of Part 7.2 (Scheme of Delegation to Officers) of the Council's Constitution – Paragraph 6.3(c). It is not for Scrutiny call-in. 	Cabinet, 2023/230 - Leader

Local Enterprise Partnership (LEP) Integration To note the latest announcements from government regarding LEP integration and approve the approach for the integration of LEP functions.	Cabinet, 2023/346 - Leader
 OxLEP's Oxfordshire Strategic Economic Plan 2023 - 2033 An update on OxLEP's Oxfordshire Strategic Economic Plan 2023 - 2033 	Cabinet, 2023/345 - Leader

Cabinet, 30 January 2024

 Budget & Business Planning Report - 2024/25 - January 2024 	Cabinet, 2023/170 -	
To propose the 2024/25 revenue budget, MTFP and capital programme for recommendation to Council in light of comments from the Performance & Corporate Services Overview & Scrutiny Committee and consultation feedback.	Cabinet Member for Finance	

Delegated Decisions by Deputy Leader of the Council (inc. Climate Change Delivery & Environment), 25 January 2024

 Minerals and Waste Plan Initial Consultation Paper 	Delegated
Agreement to send out the Issues and Options Paper and	Decisions by
associated papers to public consultation.	Deputy Leader of
	the Council (inc.
	Climate Change
	Delivery &
	Environment),
	2023/204 -
	Cabinet Member
	for Climate
	Change Delivery
	& Environment

Delegated Decisions by Cabinet Member for Children, Education & Young People's Services, 16 January 2024

 Formal Approval of Schools Funding Formula 	Delegated
2024/25	Decisions by
To seek approval for the funding formula for schools.	Cabinet Member
	for Children,
	Education &
	Young People's
	Services,

	2023/231 - Cabinet Member for Children, Education & Young People's Services
Approved Provider List for Care and Support Agencies An Approved Provider List for providers offering care and support services	Delegated Decisions by Cabinet Member for Children, Education & Young People's Services, 2023/330 - Cabinet Member for Children, Education & Young People's Services
 Children's Services Residential Capital Programme OCC DfE Bid 1 - SOLO 2 Home Part of the approved DFE Match funding bid of £10.45m to provide new homes for children within the county, SOLO 2 Home is on of 4 new homes OCC will acquire and refurbish as a short-term care home for children 	Delegated Decisions by Cabinet Member for Children, Education & Young People's Services, 2023/348 - Cabinet Member for Children, Education & Young People's Services
Children's Services Residential Capital Programme OCC DfE Bid 2 - ASD Home Part of the approved DFE Match funding bid of £10.45m to provide new homes for children within the county, ASD Home is on of 4 new homes OCC will acquire and refurbish as a long-term care home for children	Delegated Decisions by Cabinet Member for Children, Education & Young People's Services, 2023/349 - Cabinet Member for Children, Education & Young People's Services
 Formal Approval of Early Years Funding Formula 2024/25 The local authority is required to set a funding formula for 2- year old and for 3 and 4 year old provision. 	Delegated Decisions by Cabinet Member for Children,

Education &
Young People's
Services,
2023/267 -
Cabinet Member
for Children,
Education &
Young People's
Services

Delegated Decisions by Cabinet Member for SEND Improvement, 17 January 2024

Recommissioning the Current Alternative Provision	Delegated
DPS for an Open Framework	Decisions by
To seek approval to tender for an AP contract on an Open	Cabinet Member
Framework. This will enable OCC and schools to Commission	for SEND
providers of Alternative Provision that are suitable and will	Improvement,
ensure cost control.	2023/224 -
	Cabinet Member
	for SEND
	Improvement

Delegated Decisions by Cabinet Member for Transport Management, 25 January 2024

 Alvescot: Proposed 20 Mph Speed Limits 	Delegated
To consider the responses to Formal Consultation and determine the	Decisions by
level and extent of speed limits to be implemented	Cabinet Member
	for Transport
	Management,
	2023/303 -
	Cabinet Member
	for Transport
	Management
East Hanney: Steventon Road - Proposed Traffic	Delegated
Calming Measures	Decisions by
Proposed traffic calming associated with a Linden Homes	Cabinet Member
Development being undertaken under a section 278 agreement.	for Transport
	Management,
	2023/291 -
	Cabinet Member
	for Transport
	Management
Banbury: Grimsbury and Nethercote - proposed	Delegated
20mph speed limit and associated speed limit	Decisions by
buffers	Cabinet Member
Proposed 20mph speed limit for improved road safety and	for Transport
environment	Management,

	T
	2022/149 - Cabinet Member for Transport Management
- Ahimadan D4047 Dath Ctreat meanagad no weiting	
 Abingdon - B4017 Bath Street - proposed no waiting 	Delegated
at any time restrictions and cycle lane	Decisions by
Proposal is being put forward to improve the safety and amenity	Cabinet Member
of pedal cyclists to encourage active travel - the proposal is	for Transport
being funded by major residential development in north	Management,
Abingdon.	2023/287 -
	Cabinet Member
	for Transport
	Management
Aston Rowant & Kingston Blount: Proposed 20 Mph	
Asion Nowant & Kingston Blount: 1 Toposcu 20 Inpin	Delegated
Speed Limits	Decisions by
To consider the responses to Formal Consultation and determine the	Cabinet Member
level and extent of speed limits to be implemented	for Transport
	Management,
	2023/300 -
	Cabinet Member
	for Transport
	Management
 Wheatley waiting restriction review 2023/24 	Delegated
To seek approval for proposals to make changes to waiting	Decisions by
restrictions in Wheatley to address local concerns around	Cabinet Member
parking.	for Transport
parking.	Management,
	2023/294 -
	Cabinet Member
	for Transport
	Management
Cholsey- Papist Way - proposed waiting restrictions	Delegated
A decision is required on proposed waiting restrictions.	Decisions by
	Cabinet Member
	for Transport
	Management,
	2023/164 -
	Cabinet Member
	for Transport
	Management
 Shrivenham - Townsend Road - proposed traffic 	Delegated
calming measures and bus stop clearways	Decisions by
Proposed traffic calming measures and bus stop clearway for	Cabinet Member
improved road safety and bus user amenity.	for Transport
imple ved ledge datety and bus user amortity.	Management,
	2023/155 -
	Cabinet Member
	for Transport
	Management

■ A4144 Woodstock Road shared use cycle track To approve the introduction of a new shared use cyclepath	Delegated Decisions by Cabinet Member for Transport Management, 2023/322 - Cabinet Member for Transport Management
 Banbury: Proposed 20 Mph Speed Limits To consider responses to formal consultation and decide the shape and extent of the resulting speed limits 	Delegated Decisions by Cabinet Member for Transport Management, 2023/342 - Cabinet Member for Transport Management
 Cholsey parking restriction review 2023 Cabinet member is requested to approve a number of waiting restrictions changes in the village of Cholsey which have been developed in discussions with the Parish Council. 	Delegated Decisions by Cabinet Member for Transport Management, 2023/334 - Cabinet Member for Transport Management

 Oxford: South Parade - proposed two - way cycling and associated amendments to waiting restrictions Improvement of cycle connectivity by permitting cycling in both directions / formalising the current extensive level of eastbound cycle traffic in this one way street 	Delegated Decisions by Cabinet Member for Transport Management, 2023/337 - Cabinet Member for Transport Management
■ Proposed one way Street - Chapel Lane, Enstone To seek approval for the introduction of a one way street traffic restriction in Chapel Lane, Enstone	Delegated Decisions by Cabinet Member for Transport Management, 2023/339 - Cabinet Member for Transport Management
 Sutton Courtenay: Proposed 20 Mph Speed Limits To consider the responses to Formal Consultation and determine the level and extent of speed limits to be implemented 	Delegated Decisions by Cabinet Member

	for Transport Management, 2023/299 - Cabinet Member for Transport Management
 Whitchurch-on-Thames waiting restriction changes - permit holders & waiting restrictions To seek approval for the introduction of a scheme to better manage on-street parking restrictions, including the introduction of permit holders and no waiting restrictions 	Delegated Decisions by Cabinet Member for Transport Management, 2023/332 - Cabinet Member for Transport Management
 Abingdon - B4017 Bath Street - proposed no waiting at any time restrictions and cycle lane A decision is required on proposed no waiting at any time restrictions to accommodate the provision of a cycle lane 	Delegated Decisions by Cabinet Member for Transport Management, 2023/333 - Cabinet Member for Transport Management

Delegated Decisions by Cabinet Member for Adult Social Care, 23 January 2024

Learning Disability and Autism Supported Living contract extensions and new contracts

The Live Well team wish to use the extension provision for a number of supported living contracts.. Commissioning also wish to issue new contracts where all options to extend have been utilised or a new specification needs to be developed for supported living contracts. An annex will be provided with all of the contracts being affected on all the contracts that due to their value require a key decision.

Delegated
Decisions by
Cabinet Member
for Adult Social
Care,
2023/331 Cabinet Member
for Adult Social
Care

Delegated Decisions by Cabinet Member for Public Health, Inequalities & Community Safety, 9 January 2024

 Automatic Fire Alarm Attendance Policy 	Delegated
To proceed to public consulation with proposals for changes to	Decisions by
the Fire and Rescue Service's policy for attending incidents	Cabinet Member
involving automatic fire alarms.	for Public Health,
	Inequalities &
	Community
	Safety,

2023/352 -
Cabinet Member
for Public Health,
Inequalities &
Community
Safety